
CURRENT SERVICES ESTIMATES

16. CURRENT SERVICES ESTIMATES

The current services baseline is designed to show what receipts, outlays, deficits, and budget authority would be if no changes are made to laws already enacted. The baseline is not a prediction of the final outcome of the annual budget process, nor is it a proposed budget. Instead it is largely a mechanical application of estimating models to existing laws. By itself, the current services baseline commits no one to any particular policy, and it does not constrain the choices available. The commitments or constraints reflected in the current services estimates are inherent in the tax and spending policies contained in current law.

The current services baseline can be useful for several reasons: It warns of future problems, either for Government fiscal policy as a whole or for individual tax and spending programs. It provides a starting point for formulating the annual budget. It is a "policy-neutral" benchmark against which the President's budget and other budget proposals can be compared to see the magnitude of the proposed changes. Under the Budget Enforcement Act (BEA), it is the basis for determining the amount that would be sequestered from each mandatory account and the level of funding that would be available after sequestration. The following table shows current services estimates of receipts, outlays, and deficits for 1996 through 2002. They are based on the economic assumptions described later in this chapter. The estimates are shown on a unified budget

basis. The off-budget receipts and outlays of the Social Security trust funds and the Postal Service Fund are added to the on-budget receipts and outlays to calculate the unified budget totals. The table also shows the current services estimates by major component. These estimates assume that discretionary funding is held constant in real terms at the 1997 enacted level.

Conceptual Basis for Estimates

Receipts and outlays are divided into two categories that are important for calculating the current services estimates: those controlled by authorizing legislation (direct spending and receipts) and those controlled through the annual appropriations process (discretionary spending). Different estimating rules apply to each category.

Direct spending and receipts.—Direct spending includes the major entitlement programs, such as social security, medicare, medicaid, Federal employee retirement, unemployment compensation, food stamps and other means-tested entitlements. It also includes such programs as deposit insurance and farm price and income supports, where the Government is legally obligated to make payments under certain conditions. Receipts and direct spending are alike in that they involve ongoing activities that generally operate under permanent authority (they do not require annual authorization), and the underlying statutes generally specify the

Table 16-1. CURRENT SERVICES ESTIMATES, 1996–2002
(In billions of dollars)

	1996	1997	1998	1999	2000	2001	2002
Receipts	1,453.1	1,503.8	1,573.8	1,644.7	1,731.0	1,813.8	1,901.6
Outlays:							
Discretionary:							
Defense	266.0	268.7	265.4	276.7	282.2	290.5	297.1
Nondefense	268.4	282.0	288.0	298.7	304.4	311.3	320.3
Subtotal, discretionary	534.4	550.7	553.4	575.4	586.6	601.8	617.4
Mandatory:							
Social security	347.1	364.2	380.9	398.6	417.7	438.0	459.7
Medicare	171.3	191.6	208.6	228.2	248.8	271.1	295.1
Medicaid	92.0	98.5	104.5	111.2	119.6	129.1	139.2
All other	174.6	178.9	196.0	218.9	235.7	233.0	243.8
Subtotal, mandatory	784.9	833.2	890.0	957.0	1,021.8	1,071.2	1,137.7
Net interest	241.1	247.6	249.9	252.4	250.2	249.4	247.2
Total, outlays	1,560.3	1,631.5	1,693.4	1,784.8	1,858.6	1,922.3	2,002.3
Deficit (–)	-107.3	-127.7	-119.5	-140.1	-127.6	-108.5	-100.8
On-budget	-174.3	-201.6	-195.7	-227.0	-223.2	-210.9	-209.4
Off-budget	67.0	73.9	76.2	86.9	95.7	102.4	108.7
MEMORANDUM							
With discretionary spending at BEA caps:							
Discretionary	534.4	550.7	548.2	563.0	578.2	593.8	609.8
Deficit (–)	-107.3	-127.7	-114.2	-127.1	-118.2	-99.1	-91.4

level of receipts or benefits that must be collected or paid, and who must pay or who is eligible to receive benefits. The current services baseline assumes that receipts and direct spending programs continue in the future as specified by current law. In most cases, that is what will occur without enactment of new legislation.

Provisions of law providing spending authority and the authority to collect taxes or other receipts that expire under current law are usually assumed to expire as scheduled. However, the current services baseline assumes extension of two types of authority that, in fact, normally are extended in some form by Congress. First, expiring provisions affecting excise taxes dedicated to a trust fund, such as highway gasoline taxes, are assumed to be extended at current rates. The excise taxes deposited in the Airport and Airway Trust Fund that expired on December 31, 1996 have not yet been renewed. Because these taxes have already expired, they are not renewed in the current services estimates. Second, direct spending programs that will expire under current law are assumed to be extended if their 1997 outlays exceed \$50 million. The budgetary impact of anticipated regulations and administrative actions that are permissible under current law are also reflected in the estimates.

Discretionary spending.—Discretionary programs differ in one important aspect from direct spending programs—Congress usually provides spending authority for discretionary programs one year at a time. The spending authority is normally provided in the form of annual appropriations. Absent appropriations of additional funds in the future, discretionary programs would cease to exist after existing balances were spent. For this reason, the definition of current services for discretionary programs is somewhat arbitrary.

The definition used here is that, for 1997, the current services estimates for discretionary programs are equal to the enacted 1997 appropriations. For 1998 through 2002, funding is equal to the 1997 level adjusted for inflation. Other assumptions about discretionary funding are plausible. For example, aggregate discretionary funding could be set equal to the discretionary cap level established in the BEA for 1998 with adjustment for inflation thereafter. The memorandum to Table 16-1 provides an alternative set of estimates that reflect this assumption. A detailed discussion of the discretionary caps is contained in the Preview Report (chapter 13 of this volume).

Economic Assumptions

The current services estimates are based on the same economic assumptions as the President's budget. These

assumptions assume that the President's budget proposals will be adopted. The economy and the budget interact. Economic conditions significantly alter the estimates of tax receipts, unemployment benefits, entitlement payments that are automatically adjusted for changes in cost-of-living (COLAs), income support programs for low-income individuals, and interest on the Federal debt. In turn, Government tax and spending policies influence prices, economic growth, consumption, savings, and investment. Because of these interactions, it would be reasonable, from an economic perspective, to assume different economic paths for the current services baseline and the President's budget. However, this would diminish the value of current services estimates as a benchmark for measuring proposed policy changes, because it would then be difficult to separate the effects of proposed policy changes from the effects of different economic assumptions. By using the same economic assumptions for current services and the President's budget, this potential source of confusion is eliminated. The economic assumptions underlying both the budget and the current service estimates are summarized in the Table 16-2. The economic outlook underlying these assumptions is discussed in greater detail in Chapter 1 of this volume.

Major Programmatic Assumptions

A number of programmatic assumptions must be made in order to calculate the baseline estimates. These include assumptions about the number of beneficiaries who will receive payments from the major benefit programs and annual cost-of-living adjustments in the indexed programs. Assumptions on baseline caseload projections for the major benefit programs are shown in Chapter 14, Review of Direct Spending and Receipts. Assumptions about various automatic cost-of-living-adjustments are shown in Table 16-2.

Many other important assumptions must be made in order to calculate the baseline estimates. These include assumptions about the timing and substance of regulations that will be issued over the projection period, which programs that expire under current law are extended and which are allowed to expire, the use of administrative discretion provided under current law, and other assumptions about the way programs operate.

Table 16-3 lists many of these assumptions and their impact on the baseline estimates. It is not intended to be an exhaustive listing; the variety and complexity of Government programs are too great to provide a complete list. Instead, some of the more important assumptions are shown.

Table 16-2. SUMMARY OF ECONOMIC ASSUMPTIONS
(Fiscal years; dollar amounts in billions)

	1996	1997	1998	1999	2000	2001	2002
Gross Domestic Product (GDP):							
Levels, dollar amounts in billions:							
Current dollars	7,485	7,854	8,219	8,612	9,043	9,494	9,965
Constant (1992) dollars	6,854	7,021	7,161	7,313	7,482	7,655	7,832
Percent change, year over year:							
Current dollars	4.1	4.9	4.6	4.8	5.0	5.0	5.0
Constant (1992) dollars	2.0	2.4	2.0	2.1	2.3	2.3	2.3
Inflation measures (percent change, year/year):							
GDP deflator	2.2	2.5	2.6	2.6	2.6	2.6	2.6
Consumer price index (all urban)	2.8	2.8	2.6	2.7	2.7	2.7	2.7
Unemployment rate, civilian (percent)	5.5	5.3	5.5	5.6	5.5	5.5	5.5
Interest rates (percent):							
91-day Treasury bills	5.1	5.0	4.8	4.5	4.3	4.1	4.0
10-year Treasury notes	6.3	6.2	6.0	5.6	5.3	5.2	5.1
MEMORANDUM							
Related programmatic assumptions:							
Automatic benefit increases (percent):							
Social security and veterans pensions	2.6	2.9	2.7	2.7	2.7	2.7	2.7
Federal employee retirement	2.6	2.9	2.7	2.7	2.7	2.7	2.7
Food stamps	2.9	3.7	3.7	2.6	2.7	2.7	2.7
Insured unemployment rate	2.3	2.3	2.3	2.4	2.4	2.3	2.3

Table 16-3. OUTLAY IMPACT OF REGULATIONS, EXPIRING AUTHORIZATIONS, AND OTHER ASSUMPTIONS IN THE BASELINE

(In millions of dollars)

	1997	1998	1999	2000	2001	2002
REGULATIONS¹						
Child nutrition: Family day care home income test and rate changes	-81	-332	-377	-428	-477	-529
Disability insurance (DI):						
Improve accuracy and processing	18	23	27	29	31	33
Drug addiction and alcoholism:						
Monitoring	20	.....	.....	.....	.....	.....
Effect of terminations	-161	-234	-272	-312	-347	-379
Old age and survivors insurance (OASI) and DI:						
Payment cycling	-5	-45	-110	-185	-260	-350
Increase in collected overpayments	-2	-5	-10	-15	-18	-20
Revised reporting requirements .....	.....	.....	15	20	20	20
Medicare, HI: OBRA 1993 Codifying Regulations	-8,360	-9,150	-10,015	.....	.....	.....
Medicare, SMI: OBRA 1993 Codifying Regulations	-4,405	-5,435	-6,705	.....	.....	.....
Medicaid:						
OBRA 1993 Codifying Regulations	-2,504	-2,801	-3,338	.....	.....	.....
1997 DSH allotments	11,616	.....	.....	.....	.....	.....
SSI eligibility redetermination extension .....	.....	50	.....	.....	.....	.....
SSI childhood disability standard to implement welfare reform (Medicaid effect)	-10	-85	-110	-125	-125	-135
Supplemental security income (SSI):						
Improve accuracy and processing	5	8	9	11	13	14
Drug addiction and alcoholism:						
Monitoring	59	.....	.....	.....	.....	.....
Effect of terminations	-148	-242	-291	-367	-347	-410
Revised childhood disability eligibility standard to implement welfare reform	-120	-715	-945	-1075	-905	-1,010
EXPIRING AUTHORIZATIONS						
Provisions extended in the baseline (effect of extension):						
Contingency fund for state welfare programs .....	.....	.....	.....	.....	.....	145
Family education loans .....	.....	.....	2,242	2,181	2,249	2,371
Family preservation program .....	.....	.....	255	255	255	255
Rehabilitation services programs .....	.....	1,961	2,498	2,666	2,736	2,810
Selected child nutrition authorizations .....	.....	.....	414	445	478	515
Trade adjustment assistance .....	.....	.....	255	319	341	343
Provisions not extended in the baseline (effect of extension):						
Child nutrition:				*	*	*
Border baby demonstration project .....	.....	.....	.....	*	*	*

Table 16-3. OUTLAY IMPACT OF REGULATIONS, EXPIRING AUTHORIZATIONS, AND OTHER ASSUMPTIONS IN THE BASELINE—Continued

(In millions of dollars)

	1997	1998	1999	2000	2001	2002
Categorical eligibility for Even Start participants	-1	-1	-1	-1	-1	-1
Medicare, HI:						
HHA cost limits	-150	-270	-310	-340	-380	-420
Hospital capital payments	-1,640	-1,890	-2,000	-2,120	-2,140	-2,020
SNF cost limits	-170	-330	-380	-420	-460	-500
Medicare, SMI:						
25% part B premium			-1,040	-2,500	-4,130	-5,940
Payment reduction for outpatient hospital services			-520	-580	-630	-690
Medicare, HI and SMI:						
IRS/SSA/HCFA data match			-140	-320	-520	-770
MSP for the disabled			-1,070	-1,330	-1,480	-1,640
MSP requirements for ESRD			-25	-40	-45	-55
Medicaid:						
Impact of Medicare expiring authorizations			90	215	355	510
VA pensions/nursing home provision			300	300	300	300
Transition benefits						600
NAFTA transitional trade adjustment assistance			26	43	48	50
Temporary assistance for needy families: Supplemental grant for population increases in certain states						260
Veterans pensions:						
Authority to limit benefits to Medicaid-eligible beneficiaries in nursing homes (gross savings)			-506	-516	-529	-541
Authority to verify income of beneficiaries with the IRS and SSA			-10	-23	-36	-51
Veterans housing: Authority to collect higher loan fees and reduce resale losses			-204	-198	-197	-192
OTHER IMPORTANT PROGRAM ASSUMPTIONS						
Child nutrition: ⁴						
National school lunch program—liabilities resulting from coordinated review effort	-1	-1	-1	-1	-1	-1
Child support enforcement: ^{2,5}						
Increased Federal costs due to waivers in effect prior to Temporary Assistance to Needy Families (TANF) implementation and new cost neutrality requirements		14	13	12	6	3
Effect of matches above the normal program rates	70	29	23	29	7	.....
Effects of block granting AFDC on the Federal share of child support collections		29	63	142	200	224
Family support payments to States:						
AFDC emergency assistance	335	206	64	14	6	.....
AFDC quality control recoveries		-15	-25	-51	-54	-54
Food stamps: ^{2, 3, 4}						
Tax offset, recoupment, and general claims collection	-35	-85	-85	-90	-90	-85
Food donations program on Indian reservations	75	77	78	80	81	83
Quality control liabilities	-62	-61	-62	-63	-63	-63
Work requirement for 18-50's including effects of waiver guidance and the definition of disability	-445	-695	-595	-480	-370	-285
State incentive payments	19	19	20	22	24	27
Foster care: ⁶						
Enhanced automation match costs	70	45	.....	.....	.....	.....
Disallowances, deferrals and disputes	-81	-81	-81	-81	-81	-81
Medicare: Medicare Integrity Program (MIP)	-5,250	-5,750	-6,250	-6,800	-7,000	-7,050
Medicaid: ^{2, 3}						
Home and Community Care for the Frail Elderly (Section 1929)	60	70	80	90	100	110
Financial management recoveries	-409	-451	-495	-544	-598	-657
Vaccines for Children, total program costs	523	365	509	568	607	583
Personal Responsibility and Work Opportunity Reconciliation Act of 1996	65	-280	-75	-535	-800	-1,650
Health Insurance Portability and Accountability Act of 1996	90	90	70	.....	.....	.....
Contract with America Advancement Act of 1995—SSI Eligibility Changes	-94	-129	-167	-243	-327	-405
Alternative Payment for High DSH States	200	.....	.....	.....	.....	.....
48 Hour Maternity Stay		10	15	20	20	20
Repeal of Annual Resident Review Requirements in PASARR		-11	-11	-11	-12	-12
HHS Inspector General: Audit and Investigative Recoveries	-490	-560	-630	-770	-840	-980
Approved Demonstrations:						
Medicare, HI:						
Home Health Prospective Payment:						
Costs	598	298	.....	.....	.....	.....
Replacement Benefits	598	298	.....	.....	.....	.....

Table 16-3. OUTLAY IMPACT OF REGULATIONS, EXPIRING AUTHORIZATIONS, AND OTHER ASSUMPTIONS IN THE BASELINE—Continued

(In millions of dollars)

	1997	1998	1999	2000	2001	2002
Montana Rural Health (MAF):						
Costs	1	1	2	.....	.....	.....
Replacement Benefits	1	1	2	.....	.....	.....
Ventilator dependent units:						
Costs	2	.....	.....	.....	.....	.....
Replacement Benefits	1	.....	.....	.....	.....	.....
Nursing Home Case Mix and Quality:						
Costs	754	816	.....	.....	.....	.....
Replacement Benefits	754	816	.....	.....	.....	.....
Medicare, SMI:						
Telemedicine:						
Costs	2	2	2	.....	.....	.....
Replacement Benefits	1	1	1	.....	.....	.....
Municipal Health:						
Costs	79	20	.....	.....	.....	.....
Replacement Benefits	37	9	.....	.....	.....	.....
United Mine Workers capitation:						
Costs	157	169	181	193	155	.....
Replacement Benefits	157	169	181	193	155	.....
Medicare, HI and SMI:						
Choices:						
Costs	200	214	229	245	262	.....
Replacement Benefits	200	214	229	245	262	.....
Community Nursing Organization (CNO):						
Costs	8	2	.....	.....	.....	.....
Replacement Benefits	8	2	.....	.....	.....	.....
Coronary Artery Bypass Graft (CABG):						
Costs	54	.....	.....	.....	.....	.....
Replacement Benefits	54	.....	.....	.....	.....	.....
Evercare:						
Costs	46	66	67	70	.....	.....
Replacement Benefits	46	66	67	70	.....	.....
Monroe County (NY) LTC:						
Costs	1	2	2	.....	.....	.....
Replacement Benefits	1	2	2	.....	.....	.....
Health Care Anti-Fraud Demonstration (Operation Restore Trust):						
Costs	2	.....	.....	.....	.....	.....
Replacement Benefits	2	.....	.....	.....	.....	.....
Medicaid:						
Alabama:						
Costs	36	65	68	72	75	33
Replacement Benefits	36	65	68	72	75	33
Arizona AHCCS:						
Costs	1,169	1,282	1,347	1,471	.....	.....
Replacement Benefits	1,169	1,282	1,347	1,471	.....	.....
Delaware Statewide:						
Costs	88	92	98	105	28	.....
Replacement Benefits	88	92	98	105	28	.....
D.C. Special Needs Children:						
Costs	26	30	.....	.....	.....	.....
Replacement Benefits	26	30	.....	.....	.....	.....
Drug Utilization Review Demo:						
Costs .....	*	.....	.....	.....	.....	.....
Replacement Benefits .....	*	.....	.....	.....	.....	.....
Florida Health Security (amended version):						
Costs	5,225	5,851	6,535	7,189	1,977	.....
Replacement Benefits	5,225	5,851	6,535	7,189	1,977	.....
Hawaii Health QUEST:						
Costs	194	213	168	.....	.....	.....
Replacement Benefits	194	213	168	.....	.....	.....
Illinois:						
Costs	1,645	1,920	2,328	2,613	2,775	.....
Replacement Benefits	1,645	1,920	2,328	2,613	2,775	.....
Kentucky (amended version):						
Costs	432	1,767	1,926	2,101	2,290	.....
Replacement Benefits	432	1,767	1,926	2,101	2,290	.....
LA County:						
Costs	979	1,043	1,115	1,193	.....	.....

Table 16-3. OUTLAY IMPACT OF REGULATIONS, EXPIRING AUTHORIZATIONS, AND OTHER ASSUMPTIONS IN THE BASELINE—Continued

(In millions of dollars)

	1997	1998	1999	2000	2001	2002
Replacement Benefits	979	1,043	1,115	1,193	.....	.....
Maryland Family Planning:						
Costs	5	9	14	20	25	.....
Replacement Benefits	5	9	14	20	25	.....
Maryland Pediatric Care:						
Costs	3	2	.....	.....	.....	.....
Replacement Benefits	3	2	.....	.....	.....	.....
Maryland:						
Costs	600	819	881	948	1,021	270
Replacement Benefits	600	819	881	948	1,021	270
Massachusetts Statewide:						
Costs	722	1,592	1,694	1,803	1,017	.....
Replacement Benefits	722	1,592	1,694	1,803	1,017	.....
Minnesota Statewide:						
Costs	938	1,054	1,187	1,338	1,510	.....
Replacement Benefits	938	1,054	1,187	1,338	1,510	.....
New Hope:						
Costs .....	*	*	*	.....	.....	.....
Replacement Benefits .....	*	*	*	.....	.....	.....
Oklahoma Statewide:						
Costs	670	726	786	841	216	.....
Replacement Benefits	670	726	786	841	216	.....
OhioCare:						
Costs	1,673	1,790	1,971	2,123	1,686	.....
Replacement Benefits	1,673	1,790	1,971	2,123	1,686	.....
Oregon Health Plan:						
Costs	322	394	143	.....	.....	.....
Replacement Benefits	322	394	143	.....	.....	.....
Pregnant Substance Abusers:						
Costs .....	*	.....	.....	.....	.....	.....
Replacement Benefits .....	*	.....	.....	.....	.....	.....
Preconceptional Intervention:						
Costs	1	1	.....	.....	.....	.....
Replacement Benefits	1	1	.....	.....	.....	.....
Rhode Island Rite Care (including costs of amendments):						
Costs	62	65	67	70	.....	.....
Replacement Benefits	62	65	67	70	.....	.....
SC Family Planning:						
Costs	9	14	7	.....	.....	.....
Replacement Benefits	9	14	7	.....	.....	.....
TennCare:						
Costs	2,627	2,780	716	.....	.....	.....
Replacement Benefits	2,627	2,780	716	.....	.....	.....
Vermont:						
Costs	116	127	138	151	40	.....
Replacement Benefits	116	127	138	151	40	.....
Welfare Reform:						
Costs	72	74	76	74	72	70
Replacement Benefits	72	74	76	74	72	70
Medicare and Medicaid:						
PACE—Medicare:						
Costs	63	73	101	120	.....	.....
Replacement Benefits	63	73	101	120	.....	.....
PACE—Medicaid:						
Costs	82	97	130	150	.....	.....
Replacement Benefits	82	97	130	150	.....	.....
On Lok—Medicare:						
Costs	9	9	10	11	11	12
Replacement Benefits	9	9	10	11	11	12
On Lok—Medicaid:						
Costs	12	13	13	14	14	16
Replacement Benefits	12	13	13	14	14	16
S/HMOs—Medicare:						
Costs	500	588	694	819	.....	.....
Replacement Benefits	500	588	694	819	.....	.....
S/HMOs—Medicaid:						
Costs	50	59	70	83	.....	.....
Replacement Benefits	50	59	70	83	.....	.....

Table 16-3. OUTLAY IMPACT OF REGULATIONS, EXPIRING AUTHORIZATIONS, AND OTHER ASSUMPTIONS IN THE BASELINE—Continued

(In millions of dollars)

	1997	1998	1999	2000	2001	2002
S/HMO II—Medicare:						
Costs	1,007	1,178	1,378	1,612	.....	.....
Replacement Benefits	723	995	1,105	1,213	.....	.....
S/HMO II—Medicaid:						
Costs	200	235	276	324	.....	.....
Replacement Benefits	200	235	276	324	.....	.....
Minnesota Long Term Care Options—Medicare:						
Costs	67	75	96	112	.....	.....
Replacement Benefits	67	75	96	112	.....	.....
Minnesota Long Term Care Options—Medicaid:						
Costs	43	57	75	84	.....	.....
Replacement Benefits	43	57	75	84	.....	.....
Developmental Demonstrations (waivers not yet approved):						
Medicare, HI: Graduate Medical Education	105	620	1,205	1,301	1,405	1,518
Medicare, HI and SMI:						
Competitive Bidding for Labs .....	.....	.....	54	55	56	57
Competitive Bidding for DME .....	.....	10	57	71	77	69
Competitive Pricing for HMOs	1,100	1,262	1,513	2,034	2,240	.....
Outlier Pool Demonstration	431	473	130	.....	.....	.....
Medicare insured groups (MIGs)	175	200	200	200	.....	.....
End Stage Renal Disease Managed Care	47	125	177	170	.....	.....
Per Case Payment .....	.....	101	107	113	120	127
Group Volume Performance Standards .....	.....	3,527	3,879	4,268	4,695	5,164
Centers of Excellence	300	1,302	1,367	1,435	1,507	.....
Medicare and Medicaid:						
Maine NET—Medicare .....	.....	8	30	45	.....	.....
Maine NET—Medicaid .....	.....	27	70	105	.....	.....
OASI, DI, SSI:						
Expansion of tax refund offset to debts previously written off (OASI, SSI)	-10	-10	-10	-10	-10	-10
Performance of continuing disability reviews (baseline levels) (DI, SSI)	-60	-175	-300	-415	-510	-630
Collection of overpayments:						
OASI	-968	-1,026	-1,063	-1,136	-1,190	-1,246
DI	-214	-244	-275	-305	-336	-367
SSI	-404	-426	-447	-506	-454	-513
Debts written off as uncollectable (no effect on outlays):						
OASI	73	77	81	85	89	94
DI	121	138	155	173	190	208
SSI	272	309	344	374	406	434
DI:						
Payments to states for vocational rehabilitation	45	56	68	69	71	71
Demonstration projects	2	1	.....	.....	.....	.....
Limitation on prisoner's benefits	-4	-8	-11	-12	-13	-13
OASI: limitation on prisoner's benefits	-2	-4	-5	-6	-7	-7
SSI:						
Payments to states for vocational rehabilitation	-45	-46	-47	-48	-48	-48
Payments from states for state supplemental benefits	-3,010	-3,010	-3,010	-3,245	-2,775	-3,010
Payments for state supplemental benefits	3,010	3,010	3,010	3,245	2,775	3,010
Fees for administration	-138	-139	-139	-140	-141	-142

¹ Not shown on the table are medicare and medicaid regulations assumed in the baseline that have not been specifically priced. For medicare HI, these include payments for nurses and allied health education and conditions of participation for rural health clinics. For medicare SMI, these include Part B advance payments to physicians and suppliers, coverage of clinical psychologists and social workers, coverage of screening mammography, coverage of pap smears, payment for clinical laboratory diagnostic tests and reasonable compensation equivalent limits. For medicare and medicaid, these include regulations implementing the Social Security Act Amendments of 1994. For medicaid, these include payments for outpatient drugs under rebate agreements with manufacturers, payment of medicaid cost-sharing for QMBs and SLMBs, protection of income and resources for spouses of institutionalized individuals, targeted care management, federally-qualified health centers and EPSDT services.

² Estimates for Food Stamps, Child Support Enforcement, Foster Care and Medicaid include administrative costs that historically have been allocated to those programs. The estimates assume the administrative costs that have been allocated to AFDC in the past will be allocated to its successor programs.

³ Estimates for Food Stamp, TANF and Medicaid assume States will be held harmless for increased Federal costs due to welfare waivers in effect prior to TANF implementation.

⁴ Estimates for Food Stamps and Child Nutrition assume regulatory reform and simplification will not increase federal costs.

⁵ Estimates for child support enforcement assume that regulatory revisions to incentives payments required by P.L. 104-193 will not increase outlays above what they would be without such regulatory changes.

⁶ Estimates for Foster Care assume State IV-E waivers will not increase federal costs.

Current Services Receipts, Outlays, and Budget Authority

Receipts.—Table 16-4 shows baseline receipts by major source. Total receipts are projected to increase by \$70.0 billion from 1997 to 1998 and by \$327.7 billion from 1998 to 2002, largely due to assumed increases

in incomes resulting from both real economic growth and inflation.

Individual income taxes are estimated to increase by \$34.0 billion from 1997 to 1998 under current law. This growth of five percent is primarily the effect of increased collections resulting from rising personal in-

Table 16-4. BASELINE RECEIPTS BY SOURCE
(In billions of dollars)

	1996 actual	Estimates					
		1997	1998	1999	2000	2001	2002
Individual income taxes	656.4	674.3	708.4	737.7	775.6	818.0	863.9
Corporation income taxes	171.8	176.2	187.0	195.9	207.4	215.3	222.4
Social insurance taxes and contributions	509.4	535.8	557.9	584.1	612.7	640.2	669.7
On-budget	(141.9)	(146.9)	(153.0)	(159.0)	(165.8)	(172.6)	(179.8)
Off-budget	(367.5)	(388.9)	(404.9)	(425.2)	(446.9)	(467.6)	(489.9)
Excise taxes	54.0	54.0	53.3	54.2	54.6	55.7	56.6
Other	61.4	63.5	67.3	72.7	80.8	84.7	89.0
Total	1,453.1	1,503.8	1,573.8	1,644.7	1,731.0	1,813.8	1,901.6
On-budget	(1,085.6)	(1,114.9)	(1,168.9)	(1,219.5)	(1,284.1)	(1,346.2)	(1,411.7)
Off-budget	(367.5)	(388.9)	(404.9)	(425.2)	(446.9)	(467.6)	(489.9)

comes. Individual income taxes are projected to grow at an annual rate of 5.1 percent between 1998 and 2002.

Corporation income taxes under current law are estimated to grow by \$10.8 billion or six percent from 1997 to 1998, in large part due to higher corporate profits. Corporation income taxes are projected to increase at an annual rate of 4.4 percent from 1998 to 2002.

Social insurance taxes and contributions are estimated to increase by \$22.2 billion between 1997 and 1998, and by an additional \$111.7 billion between 1998 and 2002. The estimates reflect assumed increases in total wages and salaries paid, and scheduled increases in the social security taxable earnings base from \$65,400 in 1997 to \$79,800 in 2002. The estimates also reflect expiration of the temporary unemployment surtax of 0.2 percent imposed on employers, which expires after December 31, 1998.

Excise taxes are estimated to increase by \$2.6 billion from 1997 to 2002, in large part due to increased economic activity. These estimates reflect extension of the excise taxes deposited in the Highway Trust Fund, which are scheduled to expire after September 30, 1999. The estimates also reflect expiration of the excise taxes deposited in the Airport and Airway Trust Fund on December 31, 1996. Other baseline receipts (estate and gift taxes, customs duties, and miscellaneous receipts) are projected to increase by \$25.5 billion from 1997 to 2002.

Outlays.—Current services outlays are estimated to be \$1,631.5 billion in 1997 and \$1,693.4 billion in 1998, a four percent increase. Between 1998 and 2002, they are projected to increase at an average annual rate of four percent. Outlays for discretionary programs increase from \$550.7 billion in 1997 to \$553.4 billion in 1998, largely reflecting increases in resources to keep pace with inflation. Again reflecting increases in resources to keep pace with inflation, outlays continue

Table 16-5. CHANGE IN BASELINE OUTLAY ESTIMATES BY CATEGORY
(Dollar amounts in billions)

	1997	1998	2002	Change 1997 to 1998		Change 1997 to 2002	
				Amount	Percent	Amount	Annual average rate
Discretionary:							
Defense	268.7	265.4	297.1	-3.3	-1%	28.4	2%
Nondefense	282.0	288.0	320.3	5.9	2%	38.2	3%
Subtotal, discretionary	550.7	553.4	617.4	2.7	*%	66.7	2%
Mandatory:							
Deposit insurance	-12.1	-3.9	-1.5	8.1	-67%	10.6	-35%
Medicaid	98.5	104.5	139.2	6.0	6%	40.7	7%
Medicare	191.6	208.6	295.1	17.1	9%	103.5	9%
Federal employee retirement	71.1	74.1	87.1	3.0	4%	16.0	4%
Unemployment compensation	22.8	24.7	29.6	1.9	8%	6.8	5%
Social security	364.2	380.9	459.7	16.7	5%	95.5	5%
Undistributed offsetting receipts	-46.5	-53.3	-46.0	-6.8	15%	0.5	-*%
Other	143.6	154.5	174.6	10.9	8%	31.0	4%
Subtotal, mandatory	833.2	890.0	1,137.7	56.9	7%	304.6	6%
Net interest	247.6	249.9	247.2	2.3	1%	-0.4	-*%
Total, outlays	1,631.5	1,693.4	2,002.3	61.9	4%	370.8	4%

*0.5 or less.

to increase each year thereafter, reaching \$617.4 billion in 2002. Entitlement and other mandatory programs grow from \$833.2 billion in 1997 to \$890.0 billion in 1998, and to \$1,137.7 billion in 2002, due in large part to changes in the number of beneficiaries and to automatic cost-of-living adjustments and other adjustments for inflation. Social security outlays grow from \$364.2 billion in 1997 to \$459.7 billion in 2002, an average annual rate of five percent. Medicare and medicaid are projected to grow at annual average rates of nine and seven percent, respectively, outpacing inflation. Other areas of growth include Federal employee retirement

programs (annual average growth rate of four percent) and unemployment compensation (annual average rate of growth of five percent).

Net interest payments to the public remain nearly constant over the projection period, with assumed declining interest rates offsetting increased borrowing by the Government that is estimated to occur over the period. Tables 16-6 and 16-7 show current services outlays by function and by agency, respectively. A more detailed presentation of outlays (by function, subfunction, and program) appears at the end of this chapter.

Table 16-6. CURRENT SERVICES OUTLAYS BY FUNCTION

(in billions of dollars)

Function	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
National defense:							
Department of Defense—Military	253.2	255.0	252.6	263.2	268.6	276.6	282.7
Other	12.6	12.9	12.1	12.8	13.0	13.3	13.9
Total, National defense	265.7	267.9	264.7	276.0	281.6	290.0	296.6
International affairs	13.5	14.8	14.8	15.4	15.9	16.4	17.0
General science, space, and technology	16.7	16.6	17.0	17.0	17.8	18.3	18.8
Energy	2.8	2.1	2.1	1.5	2.5	2.4	1.8
Natural resources and environment	21.6	22.8	22.2	22.7	23.6	24.5	25.1
Agriculture	9.2	10.3	12.5	12.0	11.7	10.8	10.7
Commerce and housing credit	-10.6	-8.8	3.8	5.7	10.2	9.1	10.3
On-Budget	(-10.0)	(-10.8)	(-0.2)	(4.9)	(10.4)	(10.8)	(11.6)
Off-Budget	(-0.6)	(2.0)	(4.1)	(0.8)	(-0.2)	(-1.8)	(-1.3)
Transportation	39.6	39.2	39.3	40.5	41.1	41.9	43.0
Community and regional development	10.7	12.6	11.1	11.5	10.6	10.2	10.3
Education, training, employment, and social services	52.0	51.7	54.9	57.1	58.2	59.5	61.1
Health	119.4	127.6	134.8	142.4	151.4	162.0	173.3
Medicare	174.2	194.3	211.4	231.0	251.7	274.1	298.2
Income security	226.0	238.2	245.2	255.0	265.7	270.3	281.3
Social security	349.7	367.7	384.6	402.4	421.6	441.9	463.8
On-Budget	(5.8)	(6.9)	(7.6)	(8.1)	(8.7)	(8.7)	(9.9)
Off-Budget	(343.9)	(360.8)	(376.9)	(394.3)	(413.0)	(433.2)	(453.9)
Veterans benefits and services	37.0	39.6	41.6	43.8	46.5	44.7	47.6
Administration of justice	17.5	20.8	23.6	26.4	26.0	26.3	27.5
General government	11.9	13.1	13.1	13.5	14.2	14.4	14.8
Net interest	241.1	247.6	249.9	252.4	250.2	249.4	247.2
On-Budget	(277.6)	(288.8)	(295.1)	(301.7)	(303.4)	(306.6)	(308.7)
Off-Budget	(-36.5)	(-41.2)	(-45.2)	(-49.2)	(-53.2)	(-57.3)	(-61.6)
Undistributed offsetting receipts:							
Employer share, employee retirement (on-budget)	-27.3	-27.9	-28.2	-28.8	-29.7	-30.7	-31.9
Employer share, employee retirement (off-budget)	-6.3	-6.5	-7.0	-7.6	-8.4	-8.9	-9.8
Rents and royalties on the Outer Continental Shelf	-3.7	-4.2	-4.4	-4.0	-3.9	-4.0	-4.3
Sale of major assets .....	.....	.....	-4.3	.....	.....	.....	.....
Other undistributed offsetting receipts	-0.3	-8.0	-9.4	-1.3	-0.3	-0.1	.....
Total, Undistributed offsetting receipts	-37.6	-46.5	-53.3	-41.7	-42.2	-43.8	-46.0
On-Budget	(-31.3)	(-40.0)	(-46.3)	(-34.1)	(-33.9)	(-34.9)	(-36.2)
Off-Budget	(-6.3)	(-6.5)	(-7.0)	(-7.6)	(-8.4)	(-8.9)	(-9.8)
Total	1,560.3	1,631.5	1,693.4	1,784.8	1,858.6	1,922.3	2,002.3
On-Budget	(1,259.9)	(1,316.5)	(1,364.6)	(1,446.5)	(1,507.3)	(1,557.1)	(1,621.1)
Off-Budget	(300.5)	(315.0)	(328.8)	(338.3)	(351.2)	(365.2)	(381.2)

Table 16-7. CURRENT SERVICES OUTLAYS BY AGENCY
(in billions of dollars)

Agency	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Legislative Branch	2.3	2.5	2.7	2.7	2.7	2.8	2.9
The Judiciary	3.1	3.6	3.5	3.6	3.7	3.9	4.0
Executive Office Of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.3
Funds Appropriated to the President	9.7	9.7	10.0	10.3	10.6	10.8	11.1
Agriculture	54.3	56.5	58.6	58.4	60.6	61.1	62.8
Commerce	3.7	3.8	3.8	4.0	4.1	4.2	4.3
Defense—Military	253.3	255.0	252.6	263.2	268.6	276.6	282.7
Defense—Civil	32.5	33.9	35.0	36.2	37.4	38.6	39.7
Education	29.7	28.7	31.6	33.1	33.3	33.8	34.7
Energy	16.2	15.4	14.6	15.5	15.7	16.0	15.6
Health and Human Services	319.8	351.0	376.5	404.8	435.0	468.1	503.7
Housing and Urban Development	25.5	29.9	32.9	33.1	33.3	34.0	34.8
Interior	6.7	7.4	7.0	7.2	7.4	7.7	7.9
Justice	12.0	14.5	17.0	19.5	19.0	19.1	20.0
Labor	32.5	32.9	35.1	37.1	39.2	40.6	42.1
State	5.0	5.5	5.4	5.5	5.7	5.9	6.1
Transportation	38.8	38.3	38.6	39.6	40.1	41.0	42.0
Treasury	364.6	380.7	389.5	395.9	397.7	400.3	402.8
Veterans Affairs	36.9	39.6	41.6	43.8	46.4	44.5	47.5
Environmental Protection Agency	6.0	6.3	6.3	6.5	6.8	7.2	7.3
General Services Administration	0.7	1.1	0.9	0.8	0.9	0.9	0.8
National Aeronautics and Space Administration	13.9	13.7	14.0	14.0	14.7	15.1	15.5
Office of Personnel Management	42.9	44.8	46.8	48.9	51.0	53.4	56.0
Small Business Administration	0.9	0.5	0.3	0.4	0.7	0.8	0.9
Social Security Administration	375.2	395.7	411.5	430.6	452.6	469.9	494.9
On-Budget	(31.4)	(35.0)	(34.6)	(36.3)	(39.7)	(36.7)	(41.0)
Off-Budget	(343.9)	(360.8)	(376.9)	(394.3)	(413.0)	(433.2)	(453.9)
Other Independent Agencies	8.9	10.4	19.9	23.3	27.5	26.3	27.8
On-Budget	(9.5)	(8.5)	(15.8)	(22.4)	(27.6)	(28.1)	(29.2)
Off-Budget	(-0.6)	(2.0)	(4.1)	(0.8)	(-0.2)	(-1.8)	(-1.3)
Undistributed Offsetting Receipts	-135.0	-150.5	-162.5	-153.5	-156.6	-160.6	-166.0
On-Budget	(-92.2)	(-102.7)	(-110.3)	(-96.7)	(-95.1)	(-94.4)	(-94.7)
Off-Budget	(-42.8)	(-47.7)	(-52.2)	(-56.9)	(-61.5)	(-66.2)	(-71.3)
Total	1,560.3	1,631.5	1,693.4	1,784.8	1,858.6	1,922.3	2,002.3
On-Budget	(1,259.9)	(1,316.5)	(1,364.6)	(1,446.5)	(1,507.3)	(1,557.1)	(1,621.1)
Off-Budget	(300.5)	(315.0)	(328.8)	(338.3)	(351.2)	(365.2)	(381.2)

Budget authority.—Tables 16–8 and 16–9 show current services estimates of budget authority by function and by agency, respectively.

Table 16–8. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION
(in billions of dollars)

Function	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
National defense:							
Department of Defense—Military	254.4	252.8	260.3	268.1	276.3	284.6	293.2
Other	11.6	12.3	12.7	13.0	13.4	13.7	14.1
Total, National defense	266.0	265.1	272.9	281.1	289.7	298.4	307.3
International affairs	16.4	17.4	17.6	17.4	18.2	19.2	20.1
General science, space, and technology	16.7	16.7	17.1	17.6	18.1	18.6	19.1
Energy	2.6	1.0	1.8	1.4	2.7	2.3	2.3
Natural resources and environment	21.6	22.2	22.9	23.4	24.2	25.0	25.7
Agriculture	9.6	11.5	12.2	12.2	12.0	11.0	11.0
Commerce and housing credit	8.3	12.8	8.7	10.0	14.7	17.7	19.2
On-Budget	(4.9)	(4.8)	(3.8)	(8.6)	(13.6)	(15.3)	(15.9)
Off-Budget	(3.4)	(8.0)	(4.9)	(1.4)	(1.2)	(2.4)	(3.3)
Transportation	36.6	43.8	45.1	46.4	47.6	48.9	50.3
Community and regional development	12.5	10.3	9.9	10.3	10.5	10.7	10.8
Education, training, employment, and social services	52.0	54.2	57.1	58.5	60.0	61.7	63.7
Health	109.9	130.1	130.4	142.8	152.2	162.9	174.1
Medicare	179.7	194.1	211.1	231.5	251.5	274.0	298.7
Income security	222.0	232.1	237.9	254.0	268.1	274.3	286.4
Social security	352.1	367.3	386.1	404.1	423.4	443.9	465.8
On-Budget	(5.8)	(6.9)	(7.6)	(8.1)	(8.7)	(8.7)	(9.9)
Off-Budget	(346.3)	(360.3)	(378.5)	(396.0)	(414.8)	(435.1)	(455.9)
Veterans benefits and services	38.8	39.4	41.7	43.8	45.0	46.3	47.5
Administration of justice	21.1	23.8	24.1	24.8	25.6	26.4	27.3
General government	11.6	12.9	13.1	13.5	13.9	14.4	14.9
Net interest	241.1	247.6	249.9	252.4	250.2	249.4	247.2
On-Budget	(277.6)	(288.8)	(295.1)	(301.7)	(303.4)	(306.6)	(308.7)
Off-Budget	(-36.5)	(-41.2)	(-45.2)	(-49.2)	(-53.2)	(-57.3)	(-61.6)
Undistributed offsetting receipts:							
Employer share, employee retirement (on-budget)	-27.3	-27.9	-28.2	-28.8	-29.7	-30.7	-31.9
Employer share, employee retirement (off-budget)	-6.3	-6.5	-7.0	-7.6	-8.4	-8.9	-9.8
Rents and royalties on the Outer Continental Shelf	-3.7	-4.2	-4.4	-4.0	-3.9	-4.0	-4.3
Sale of major assets			-4.3				
Other undistributed offsetting receipts	-0.3	-8.0	-9.4	-1.3	-0.3	-0.1	
Total, Undistributed offsetting receipts	-37.6	-46.5	-53.3	-41.7	-42.2	-43.8	-46.0
On-Budget	(-31.3)	(-40.0)	(-46.3)	(-34.1)	(-33.9)	(-34.9)	(-36.2)
Off-Budget	(-6.3)	(-6.5)	(-7.0)	(-7.6)	(-8.4)	(-8.9)	(-9.8)
Total	1,581.1	1,655.7	1,706.5	1,803.7	1,885.4	1,961.0	2,045.5
On-Budget	(1,274.1)	(1,335.1)	(1,375.3)	(1,463.1)	(1,531.1)	(1,589.7)	(1,657.6)
Off-Budget	(307.0)	(320.6)	(331.2)	(340.6)	(354.4)	(371.3)	(387.9)
MEMORANDUM							
Discretionary budget authority:							
National Defense	265.0	265.8	273.6	281.8	290.2	298.9	307.8
Nondefense	237.4	242.9	257.8	269.2	279.2	288.9	298.8
Total, discretionary	502.5	508.8	531.4	551.0	569.4	587.7	606.6

Table 16-9. CURRENT SERVICES BUDGET AUTHORITY BY AGENCY
(in billions of dollars)

Agency	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Legislative Branch	2.5	2.5	2.6	2.7	2.8	2.9	3.0
The Judiciary	3.2	3.4	3.5	3.6	3.7	3.9	4.0
Executive Office Of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.3
Funds Appropriated to the President	10.2	10.6	10.5	10.2	10.7	11.6	12.1
Agriculture	58.7	60.2	59.9	60.7	63.1	64.0	66.7
Commerce	3.6	3.7	3.9	4.2	4.3	4.4	4.6
Defense—Military	254.4	252.8	260.3	268.1	276.3	284.6	293.2
Defense—Civil	32.4	33.8	35.1	36.3	37.5	38.7	39.8
Education	29.1	29.7	33.3	34.0	34.7	35.5	36.6
Energy	14.1	14.2	15.0	15.6	16.0	16.4	15.9
Health and Human Services	318.5	357.3	370.0	404.5	435.7	469.3	505.6
Housing and Urban Development	21.1	19.6	24.6	29.7	32.3	34.6	36.2
Interior	7.2	7.1	7.1	7.3	7.5	7.8	8.0
Justice	15.2	17.4	17.5	18.0	18.6	19.2	19.8
Labor	33.4	34.4	36.8	38.7	40.3	41.8	43.2
State	5.1	5.2	5.4	5.6	5.8	5.9	6.1
Transportation	35.7	43.0	44.2	45.5	46.7	47.9	49.3
Treasury	365.8	382.7	391.4	397.7	399.4	402.3	404.8
Veterans Affairs	38.7	39.4	41.6	43.7	44.9	46.2	47.4
Environmental Protection Agency	6.3	6.6	6.8	7.0	7.3	7.5	7.7
General Services Administration	0.2	0.6	0.6	0.6	0.6	0.6	0.6
National Aeronautics and Space Administration	13.9	13.7	14.1	14.5	14.9	15.3	15.7
Office of Personnel Management	43.8	44.8	48.1	50.4	52.6	55.0	57.6
Small Business Administration	1.1	0.9	0.8	0.8	0.9	0.9	1.0
Social Security Administration	377.3	395.4	411.2	432.0	454.4	471.8	496.9
On-Budget	(31.0)	(35.1)	(32.8)	(36.0)	(39.7)	(36.7)	(41.0)
Off-Budget	(346.3)	(360.3)	(378.5)	(396.0)	(414.8)	(435.1)	(455.9)
Other Independent Agencies	24.3	27.0	24.4	25.6	30.7	33.3	35.2
On-Budget	(20.9)	(19.0)	(19.5)	(24.1)	(29.5)	(30.9)	(31.9)
Off-Budget	(3.4)	(8.0)	(4.9)	(1.4)	(1.2)	(2.4)	(3.3)
Undistributed Offsetting Receipts	-135.0	-150.5	-162.5	-153.5	-156.6	-160.6	-166.0
On-Budget	(-92.2)	(-102.7)	(-110.3)	(-96.7)	(-95.1)	(-94.4)	(-94.7)
Off-Budget	(-42.8)	(-47.7)	(-52.2)	(-56.9)	(-61.5)	(-66.2)	(-71.3)
Total	1,581.1	1,655.7	1,706.5	1,803.7	1,885.4	1,961.0	2,045.5
On-Budget	(1,274.1)	(1,335.1)	(1,375.3)	(1,463.1)	(1,531.1)	(1,589.7)	(1,657.6)
Off-Budget	(307.0)	(320.6)	(331.2)	(340.6)	(354.4)	(371.3)	(387.9)

Current Services Outlays and Budget Authority by Function and Program.—Tables 16–10 and 16–11 present current services budget authority and outlays,

respectively, in function order, with category, subfunction and program level detail.

Table 16–10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM

(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
050 National defense:							
Discretionary:							
Department of Defense—Military:							
Military personnel	69,776	69,939	71,457	73,683	75,980	78,346	80,788
Operation and maintenance	93,640	90,890	94,131	97,179	100,329	103,589	106,957
Procurement	42,417	44,198	45,347	46,526	47,735	48,976	50,249
Research, development, test and evaluation	34,971	36,589	37,612	38,638	39,694	40,780	41,894
Military construction	6,891	5,862	6,025	6,188	6,358	6,530	6,708
Family housing	4,259	4,122	4,231	4,342	4,456	4,575	4,696
Revolving, management and trust funds	1,761	2,203	2,431	2,507	2,583	2,663	2,746
Discretionary offsetting receipts	-100	-102	-102	-92	-92	-92	-92
Total, Department of Defense—Military	253,615	253,701	261,132	268,971	277,043	285,367	293,946
Atomic energy defense activities:							
Weapons activities	3,455	3,911	4,016	4,123	4,233	4,345	4,461
Defense environmental restoration and waste management	5,545	5,619	5,772	5,925	6,083	6,247	6,413
Defense nuclear waste disposal	248	200	205	211	216	222	227
Other atomic energy defense activities	1,447	1,622	1,667	1,711	1,757	1,804	1,852
Total, Atomic energy defense activities	10,695	11,352	11,660	11,970	12,289	12,618	12,953
Defense-related activities:							
Discretionary programs							
Mandatory programs	697	793	825	838	864	891	916
Total, Discretionary	265,007	265,846	273,617	281,779	290,196	298,876	307,815
Mandatory:							
Department of Defense—Military:							
Revolving, trust and other DoD mandatory	1,374	132	187	183	163	162	162
Offsetting receipts	-583	-1,069	-1,067	-1,029	-901	-901	-901
Total, Department of Defense—Military	791	-937	-880	-846	-738	-739	-739
Atomic energy defense activities:							
Proceeds from sales of excess DOE assets	-5	-25	-15	-15	-15	-15	-15
Defense-related activities:							
Mandatory programs							
Mandatory programs	214	196	197	210	223	237	251
Total, Mandatory	1,000	-766	-698	-651	-530	-517	-503
Total, National defense	266,007	265,080	272,919	281,128	289,666	298,359	307,312
150 International affairs:							
Discretionary:							
International development, humanitarian assistance:							
Development assistance and operating expenses	2,141	2,149	2,211	2,274	2,339	2,405	2,473
Multilateral development banks (MDB's)	1,163	1,014	1,039	1,068	1,095	1,124	1,154
Assistance for the New Independent States	518	576	591	606	622	638	655
Food aid	836	881	904	928	951	977	1,002
Refugee programs	721	700	718	737	756	775	796
Assistance for Central and Eastern Europe	463	475	487	500	513	527	540
Voluntary contributions to international organizations	285	272	279	286	294	301	309
Peace Corps	218	220	228	236	244	252	260
Other development and humanitarian assistance	303	361	451	457	369	373	392
Total, International development, humanitarian assistance	6,648	6,648	6,908	7,092	7,183	7,372	7,581

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
International security assistance:							
Foreign military financing grants and loans	3,351	3,308	3,395	3,482	3,573	3,666	3,760
Economic support fund	2,341	2,363	2,424	2,487	2,552	2,619	2,686
Other security assistance	236	257	266	272	279	287	295
Total, International security assistance	5,928	5,928	6,085	6,241	6,404	6,572	6,741
Conduct of foreign affairs:							
State Department operations	2,097	2,102	2,183	2,257	2,347	2,426	2,509
Foreign buildings	321	389	402	413	426	438	451
Assessed contributions to international organizations	892	882	905	928	953	977	1,003
Assessed contributions for international peacekeeping	359	352	361	371	380	390	400
Other conduct of foreign affairs	156	165	169	177	183	190	196
Total, Conduct of foreign affairs	3,825	3,890	4,020	4,146	4,289	4,421	4,559
Foreign information and exchange activities:							
U.S. Information Agency	1,124	1,090	1,128	1,165	1,201	1,240	1,279
Other information and exchange activities	6	8	8	8	9	9	9
Total, Foreign information and exchange activities	1,130	1,098	1,136	1,173	1,210	1,249	1,288
International financial programs:							
Export-Import Bank	764	715	743	764	786	810	832
Special defense acquisition fund	-173	-166	-106	-30	.....	.....	.....
Total, International financial programs	591	549	637	734	786	810	832
Total, Discretionary	18,122	18,113	18,786	19,386	19,872	20,424	21,001
Mandatory:							
International development, humanitarian assistance:							
Credit liquidating accounts	-564	-521	-457	-452	-472	-468	-458
Other development and humanitarian assistance .....	.....	-13	-13	-13	-13	-13	-13
Total, International development, humanitarian assistance	-564	-534	-470	-465	-485	-481	-471
International security assistance:							
Repayment of foreign military financing loans	-661	-637	-535	-364	-268	-183	-133
Foreign military loan liquidating account	-229	-203	-191	-189	-201	-228	-227
Total, International security assistance	-890	-840	-726	-553	-469	-411	-360
Foreign affairs and information:							
Conduct of foreign affairs	8	3	3	3	3	3	3
U.S. Information Agency trust funds	1	1	1	1	1	1	1
Japan-U.S. Friendship Commission	1	1	1	1	1	1	1
Total, Foreign affairs and information	9	5	5	5	5	5	5
International financial programs:							
Foreign military sales trust fund (net)	552	760	90	-820	-580	-150	-10
Exchange stabilization fund	-778	.....	.....	.....	.....	.....	.....
Other international financial programs	-55	-108	-110	-112	-190	-142	-50
Total, International financial programs	-281	652	-20	-932	-770	-292	-60
Total, Mandatory	-1,726	-717	-1,211	-1,945	-1,719	-1,179	-886
Total, International affairs	16,396	17,396	17,575	17,441	18,153	19,245	20,115
250 General science, space, and technology:							
Discretionary:							
General science and basic research:							
National Science Foundation programs	3,156	3,207	3,292	3,379	3,470	3,561	3,655

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued

(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Department of Energy general science programs	966	996	1,022	1,049	1,076	1,104	1,133
Total, General science and basic research	4,122	4,203	4,314	4,428	4,546	4,665	4,788
Space flight, research, and supporting activities:							
Science, aeronautics and technology	5,032	4,746	4,869	4,996	5,126	5,259	5,396
Human space flight	5,457	5,540	5,684	5,832	5,983	6,139	6,299
Mission support	2,065	2,123	2,209	2,288	2,369	2,453	2,541
Other NASA programs	16	17	18	18	19	20	21
Total, Space flight, research, and supporting activities	12,570	12,426	12,780	13,134	13,497	13,871	14,257
Total, Discretionary	16,692	16,629	17,094	17,562	18,043	18,536	19,045
Mandatory:							
General science and basic research:							
National Science Foundation donations	24	38	38	31	31	31	31
Total, General science, space, and technology	16,716	16,667	17,132	17,593	18,074	18,567	19,076
270 Energy:							
Discretionary:							
Energy supply:							
Research and development	3,323	3,094	3,179	3,262	3,349	3,439	3,532
Naval petroleum reserves operations	148	144	148	152	156	160	164
Uranium enrichment activities	343	201	206	212	217	223	228
Decontamination transfer	-350	-377	-388	-398	-410	-421	-435
Nuclear waste program	151	182	187	192	198	203	209
Federal power marketing	316	233	234	248	256	265	274
Rural electric and telephone discretionary loans	124	66	68	71	73	76	78
Financial management services	-18	-4	-2	-2	-2	-2	-2
Total, Energy supply	4,037	3,539	3,632	3,737	3,837	3,943	4,048
Energy conservation and preparedness:							
Energy conservation	533	550	565	580	596	612	629
Emergency energy preparedness .....	.....	.....	225	232	238	245	251
Total, Energy conservation and preparedness	533	550	790	812	834	857	880
Energy information, policy, and regulation:							
Nuclear Regulatory Commission (NRC)	18	15	13	358	375	392	410
Federal Energy Regulatory Commission fees and recoveries, and other	-52	-31	-22	-22	-23	-24	-25
Departmental and other administration	364	183	192	197	201	208	216
Total, Energy information, policy, and regulation	330	167	183	533	553	576	601
Total, Discretionary	4,900	4,256	4,605	5,082	5,224	5,376	5,529
Mandatory:							
Energy supply:							
Naval petroleum reserves oil and gas sales	-419	-444	-175	-10	-10	-10	-10
Federal power marketing	-996	-798	-828	-773	-744	-746	-799
Tennessee Valley Authority	55	-182	-285	.....	.....	.....	.....
United States Enrichment Corporation .....	.....	-29	-100	-89	-80	-100	-940
Nuclear waste fund program	-634	-649	-655	-657	-659	-660	-660
Rural electric and telephone liquidating accounts	-259	-1,193	-770	-2,166	-1,038	-1,573	-863
Total, Energy supply	-2,253	-3,295	-2,813	-3,695	-2,531	-3,089	-3,272
Total, Energy	2,647	961	1,792	1,387	2,693	2,287	2,257
300 Natural resources and environment:							
Discretionary:							
Water resources:							
Corps of Engineers	3,340	3,493	3,553	3,669	3,829	3,947	4,067
Bureau of Reclamation	808	774	803	828	853	878	906

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other discretionary water resources programs	261	210	218	226	235	242	256
Total, Water resources	4,409	4,477	4,574	4,723	4,917	5,067	5,229
Conservation and land management:							
Forest Service	2,336	2,556	2,661	2,758	2,856	2,960	3,068
Management of public lands (BLM)	1,017	947	982	1,015	1,051	1,085	1,125
Conservation of agricultural lands	740	655	683	706	733	761	789
Other conservation and land management programs	604	580	600	619	637	659	679
Total, Conservation and land management	4,697	4,738	4,926	5,098	5,277	5,465	5,661
Recreational resources:							
Operation of recreational resources	2,167	2,237	2,323	2,404	2,486	2,575	2,663
Other recreational resources activities	39	40	41	42	43	44	46
Total, Recreational resources	2,206	2,277	2,364	2,446	2,529	2,619	2,709
Pollution control and abatement:							
Regulatory, enforcement, and research programs	2,383	2,464	2,551	2,635	2,720	2,807	2,898
State and tribal assistance grants	2,813	2,910	2,986	3,064	3,143	3,225	3,309
Hazardous substance superfund	1,311	1,394	1,436	1,478	1,520	1,564	1,609
Other control and abatement activities	128	132	134	139	143	147	151
Total, Pollution control and abatement	6,635	6,900	7,107	7,316	7,526	7,743	7,967
Other natural resources:							
NOAA	1,933	1,977	2,045	2,109	2,176	2,247	2,317
Other natural resource program activities	788	752	783	808	838	867	896
Total, Other natural resources	2,721	2,729	2,828	2,917	3,014	3,114	3,213
Total, Discretionary	20,668	21,121	21,799	22,500	23,263	24,008	24,779
Mandatory:							
Water resources:							
Mandatory water resource programs	-155	51	-46	-95	-110	-111	-109
Conservation and land management:							
Conservation Reserve Program	1,924	2,121	2,347	2,204	2,311	2,313	2,296
Other conservation programs	812	603	564	511	508	506	506
Offsetting receipts	-1,856	-2,011	-2,079	-2,115	-2,129	-2,156	-2,200
Total, Conservation and land management	880	713	832	600	690	663	602
Recreational resources:							
Operation of recreational resources	684	780	759	795	748	765	784
Offsetting receipts	-239	-294	-308	-317	-236	-236	-240
Total, Recreational resources	445	486	451	478	512	529	544
Pollution control and abatement:							
Superfund resources and other mandatory	-205	-147	-125	-100	-100	-101	-101
Other natural resources:							
Other fees and mandatory programs	-23	-68	-12	-29	-29	-29	-29
Total, Mandatory	942	1,035	1,100	854	963	951	907
Total, Natural resources and environment	21,610	22,156	22,899	23,354	24,226	24,959	25,686
350 Agriculture:							
Discretionary:							
Farm income stabilization:							
Agriculture credit insurance loan subsidies	422	384	396	411	423	437	451
P.L.480 market development activities	238	188	193	198	203	208	213

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Administrative expenses	801	817	842	868	895	922	949
Total, Farm income stabilization	1,461	1,389	1,431	1,477	1,521	1,567	1,613
Agricultural research and services:							
Research programs	1,225	1,275	1,316	1,354	1,395	1,437	1,478
Extension programs	428	426	437	449	461	473	485
Marketing programs	48	40	41	41	43	44	45
Animal and plant inspection programs	459	438	449	461	473	485	498
Economic intelligence	134	153	159	164	172	179	185
Grain inspection user fees	23	23	24	24	25	25	26
Other programs and unallocated overhead	428	442	458	474	492	507	525
Total, Agricultural research and services	2,745	2,797	2,884	2,967	3,061	3,150	3,242
Total, Discretionary	4,206	4,186	4,315	4,444	4,582	4,717	4,855
Mandatory:							
Farm income stabilization:							
Commodity Credit Corporation	5,129	6,668	7,483	7,297	6,824	5,621	5,378
Crop insurance and other farm credit activities	1,605	1,791	1,590	1,512	1,578	1,660	1,759
Credit liquidating accounts (ACIF and FAC)	-1,301	-1,241	-1,190	-1,129	-1,073	-1,016	-1,011
Total, Farm income stabilization	5,433	7,218	7,883	7,680	7,329	6,265	6,126
Agricultural research and services:							
Miscellaneous mandatory programs	136	221	182	235	239	194	200
Offsetting receipts	-148	-136	-137	-137	-137	-137	-137
Total, Agricultural research and services	-12	85	45	98	102	57	63
Total, Mandatory	5,421	7,303	7,928	7,778	7,431	6,322	6,189
Total, Agriculture	9,627	11,489	12,243	12,222	12,013	11,039	11,044
370 Commerce and housing credit:							
Discretionary:							
Mortgage credit:							
Federal Housing Administration (FHA) Loan Subsidies	905	-311	191	197	207	213	221
Government National Mortgage Association (GNMA)	5	3	3	4	1	1	1
Other Housing and Urban Development	646	557	577	597	617	638	659
Rural housing insurance fund							
Total, Mortgage credit	1,556	249	771	798	830	857	887
Postal service:							
Payments to the Postal Service fund (On-budget)	85	85	87	89	92	94	97
Deposit insurance:							
FSLIC Resolution Fund (transfer of balances)	11	-26	1	1	1	1	1
Other discretionary	11	1	1	1	1	1	1
Total, Deposit insurance	11	-25	1	1	1	1	1
Other advancement of commerce:							
Small and minority business assistance	516	555	569	584	600	615	632
Science and technology	572	598	634	655	674	696	718
Economic and demographic statistics	330	392	408	425	438	453	470
Regulatory agencies	251	140	136	179	175	181	189
International Trade Administration	267	270	280	290	300	310	321
Other discretionary	133	98	170	175	181	187	194
Total, Other advancement of commerce	2,069	2,053	2,197	2,308	2,368	2,442	2,524
Total, Discretionary	3,721	2,362	3,056	3,196	3,291	3,394	3,509

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Mandatory:							
Mortgage credit:							
FHA and GNMA negative subsidies	-1,012		-1,315	-1,637	-1,712	-1,793	-1,953
Mortgage credit liquidating accounts	732	-10	-724	401	301	1,131	1,116
Other mortgage credit activities	13	22					
Total, Mortgage credit	-267	12	-2,039	-1,236	-1,411	-662	-837
Postal service:							
Payments to the Postal Service fund for nonfunded liabilities (On-budget)	37	36	35	33	32	30	29
Postal Service (Off-budget)	3,441	8,000	4,932	1,442	1,157	2,411	3,326
Total, Postal service	3,478	8,036	4,967	1,475	1,189	2,441	3,355
Other advancement of commerce:							
Universal Service Fund	944	1,400	2,240	6,350	11,325	12,194	12,838
Payments to copyright owners	223	243	245	255	263	271	282
Spectrum auction subsidy	1	838	388				
Regulatory fees	-41	-38	-38	-38	-38	-38	-38
Patent and trademark fees	-111	-115	-119				
Credit liquidating accounts	22						
Other mandatory	370	102	43	44	96	97	99
Total, Other advancement of commerce	1,408	2,430	2,759	6,611	11,646	12,524	13,181
Total, Mandatory	4,619	10,478	5,687	6,850	11,424	14,303	15,699
Total, Commerce and housing credit	8,340	12,840	8,743	10,046	14,715	17,697	19,208
400 Transportation:							
Discretionary:							
Ground transportation:							
Highways	278	82	84	86	89	91	93
State infrastructure banks	150	154	158	162	166	171	
Highway safety	10	111	136	141	145	149	154
Mass transit	1,275	823	845	867	889	917	938
Railroads	868	1,032	1,060	1,088	1,118	1,147	1,179
Regulation	22	12	12	13	13	14	14
Total, Ground transportation	2,453	2,210	2,291	2,353	2,416	2,484	2,549
Air transportation:							
Airports and airways (FAA)	6,695	7,027	7,159	7,384	7,614	7,854	8,100
Aeronautical research and technology	1,315	1,283	1,322	1,361	1,401	1,442	1,485
Payments to air carriers	-23	-14	-13	-14	-14	-14	-15
Total, Air transportation	7,987	8,296	8,468	8,731	9,001	9,282	9,570
Water transportation:							
Marine safety and transportation	2,708	2,784	2,855	2,964	3,104	3,197	3,291
Ocean shipping	135	130	135	137	143	148	154
Total, Water transportation	2,843	2,914	2,990	3,101	3,247	3,345	3,445
Other transportation:							
Other discretionary programs	345	342	353	363	375	387	400
Total, Discretionary	13,628	13,762	14,102	14,548	15,039	15,498	15,964
Mandatory:							
Ground transportation:							
Highways	17,871	22,185	22,763	23,371	23,850	24,387	25,086
Highway safety	266	270	256	263	270	276	283
Mass transit	2,775	4,800	4,925	5,053	5,185	5,319	5,457
Offsetting receipts and liquidating accounts	-19	-25	-35	-26	-30	-30	-30
Total, Ground transportation	20,893	27,230	27,909	28,661	29,275	29,952	30,796

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Air transportation:							
Airports and airways (FAA)	1,550	2,230	2,397	2,458	2,521	2,585	2,651
Payments to air carriers	39	39	89	90	91	92	93
Total, Air transportation	1,589	2,269	2,486	2,548	2,612	2,677	2,744
Water transportation:							
Coast Guard retired pay	579	612	646	676	710	746	782
Other water transportation programs	-43	-31	-21	20	22	25	25
Total, Water transportation	536	581	625	696	732	771	807
Other transportation:							
Other mandatory transportation programs	-33	-32	-32	-32	-32	-32	-32
Total, Mandatory	22,985	30,048	30,988	31,873	32,587	33,368	34,315
Total, Transportation	36,613	43,810	45,090	46,421	47,626	48,866	50,279
450 Community and regional development:							
Discretionary:							
Community development:							
Community development loan guarantees	33	33	34	35	36	36	37
Community development block grant	4,650	4,600	4,720	4,842	4,968	5,097	5,230
Community development financial institutions	45	50	51	52	54	56	57
Other community development programs	355	250	258	268	277	286	296
Total, Community development	5,083	4,933	5,063	5,197	5,335	5,475	5,620
Area and regional development:							
Rural development	777	790	810	833	856	882	906
Economic Development Administration	372	374	384	395	405	416	426
Indian programs	968	935	966	995	1,026	1,059	1,092
Appalachian Regional Commission	170	160	164	168	173	177	182
Tennessee Valley Authority	109	106	110	114	118	122	127
Total, Area and regional development	2,396	2,365	2,434	2,505	2,578	2,656	2,733
Disaster relief and insurance:							
Small Business Administration disaster loans	331	327	336	344	353	362	372
Disaster relief	3,393	1,320	1,354	1,390	1,426	1,463	1,501
Other disaster assistance programs	442	368	381	393	405	419	430
Total, Disaster relief and insurance	4,166	2,015	2,071	2,127	2,184	2,244	2,303
Total, Discretionary	11,645	9,313	9,568	9,829	10,097	10,375	10,656
Mandatory:							
Area and regional development:							
Indian programs	490	544	457	461	468	474	476
Rural development programs	137	451	5	55	55	5	5
Credit liquidating accounts	103	128	188	270	204	219	64
Offsetting receipts	-359	-258	-254	-254	-258	-264	-268
Total, Area and regional development	371	865	396	532	469	434	277
Disaster relief and insurance:							
National flood insurance fund	527	114	-31	-52	-71	-93	-113
Credit liquidating accounts	-1	-1	-1	-1	-1	-1	-1
Total, Disaster relief and insurance	527	113	-32	-52	-71	-93	-113
Total, Mandatory	898	978	364	480	398	341	164
Total, Community and regional development	12,543	10,291	9,932	10,309	10,495	10,716	10,820

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate						
		1997	1998	1999	2000	2001	2002	
500 Education, training, employment, and social services:								
Discretionary:								
Elementary, secondary, and vocational education:								
Education reform	530	691	709	727	746	766	786	
School improvement programs	1,218	1,426	1,463	1,501	1,540	1,580	1,621	
Education for the disadvantaged	5,896	7,690	7,890	8,095	8,305	8,521	8,743	
Special education	3,245	4,036	4,141	4,249	4,359	4,472	4,589	
Impact aid	693	730	749	768	788	809	830	
Vocational and adult education	1,340	1,487	1,526	1,565	1,606	1,648	1,690	
Indian education programs	583	610	630	647	667	686	707	
Bilingual and immigrant education	178	262	269	276	283	290	298	
Other	7	7	7	7	8	8	8	
Total, Elementary, secondary, and vocational education	13,690	16,939	17,384	17,835	18,302	18,780	19,272	
Higher education:								
Student financial assistance	6,258	7,560	7,757	7,959	8,166	8,377	8,596	
Higher education account	837	879	902	925	949	974	999	
Federal family education loan program	30	46	48	49	51	52	54	
Other higher education programs	309	325	333	341	350	361	370	
Total, Higher education	7,434	8,810	9,040	9,274	9,516	9,764	10,019	
Research and general education aids:								
Library of Congress	254	258	268	278	287	298	309	
Public broadcasting	313	296	286	288	296	303	311	
Smithsonian institution	459	461	478	495	513	531	549	
Education research, statistics, and improvement	351	598	613	630	645	662	680	
Other	704	701	725	745	769	793	816	
Total, Research and general education aids	2,081	2,314	2,370	2,436	2,510	2,587	2,665	
Training and employment:								
Training and employment services	4,140	4,716	4,840	4,967	5,097	5,231	5,368	
Older Americans employment	373	463	475	487	500	513	526	
Federal-State employment service	1,192	1,249	1,282	1,316	1,350	1,385	1,422	
Other employment and training	83	81	85	87	91	94	98	
Total, Training and employment	5,788	6,509	6,682	6,857	7,038	7,223	7,414	
Other labor services:								
Labor law, statistics, and other administration	957	1,003	1,043	1,079	1,119	1,158	1,199	
Social services:								
National service initiative	600	616	633	651	668	686	705	
Children and families services programs	4,766	5,364	5,507	5,652	5,800	5,952	6,109	
Aging services program	829	830	852	874	897	921	945	
Other	2	2	2	2	2	2	2	
Total, Social services	6,197	6,812	6,994	7,179	7,367	7,561	7,761	
Total, Discretionary	36,147	42,387	43,513	44,660	45,852	47,073	48,330	
Mandatory:								
Elementary, secondary, and vocational education:								
Vocational and adult education	7	7	7	7	7	7	7	
Higher education:								
Federal family education loan program	3,546	471	2,539	2,343	2,348	2,463	2,605	
Federal direct loan program	680	600	1,395	1,523	1,388	1,285	1,357	
Other higher education programs	-88	-79	-80	-76	-74	-74	-71	
Credit liquidating account (Family education loan program)	1,153	.....	.....	.....	.....	.....	.....
Total, Higher education	5,291	992	3,854	3,790	3,662	3,674	3,891	
Research and general education aids:								
Mandatory programs	21	17	18	21	22	21	22	

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Training and employment:							
Trade adjustment assistance	123	114	119	97	97	97	97
Payments to States for AFDC work programs	1,000	1,000	.....	.....	.....	.....	.....
Total, Training and employment	1,123	1,114	119	97	97	97	97
Social services:							
Payments to States for foster care and adoption assistance	4,322	4,445	4,311	4,631	4,986	5,345	5,773
Family support and preservation	225	240	255	255	255	255	255
Social services block grant	2,381	2,500	2,380	2,380	2,380	2,380	2,380
Rehabilitation services	2,456	2,509	2,583	2,653	2,722	2,794	2,870
Other social services	12	16	20	24	27	31	34
Total, Social services	9,396	9,710	9,549	9,943	10,370	10,805	11,312
Total, Mandatory	15,838	11,840	13,547	13,858	14,158	14,604	15,329
Total, Education, training, employment, and social services	51,985	54,227	57,060	58,518	60,010	61,677	63,659
550 Health:							
Discretionary:							
Health care services:							
Substance abuse and mental health services	1,885	2,134	2,190	2,248	2,307	2,368	2,430
Indian health	1,984	2,054	2,135	2,214	2,292	2,373	2,458
Other discretionary health care services programs	5,038	5,473	5,626	5,780	5,939	6,103	6,273
Total, Health care services	8,907	9,661	9,951	10,242	10,538	10,844	11,161
Health research and training:							
National Institutes of Health	11,928	12,741	13,092	13,444	13,808	14,181	14,565
Clinical training	261	295	303	310	318	328	336
Other health research and training	231	307	317	328	339	350	361
Total, Health research and training	12,420	13,343	13,712	14,082	14,465	14,859	15,262
Consumer and occupational health and safety:							
Food safety and inspection	545	574	602	627	653	679	707
Occupational safety and health	514	536	556	577	596	616	638
Other consumer health programs	917	931	969	1,005	1,039	1,077	1,116
Total, Consumer and occupational health and safety	1,976	2,041	2,127	2,209	2,288	2,372	2,461
Total, Discretionary	23,303	25,045	25,790	26,533	27,291	28,075	28,884
Mandatory:							
Health care services:							
Medicaid grants	82,142	101,212	99,591	111,203	119,580	129,105	139,171
Federal employees' and retired employees' health benefits	3,727	3,067	4,318	4,432	4,649	5,015	5,414
Coal miners retirees health benefits	351	342	336	328	320	314	307
Other mandatory health services activities	332	413	356	312	324	336	347
Total, Health care services	86,552	105,034	104,601	116,275	124,873	134,770	145,239
Health research and safety:							
Health research and training	14	38	32	29	28	26	22
Total, Mandatory	86,566	105,072	104,633	116,304	124,901	134,796	145,261
Total, Health	109,869	130,117	130,423	142,837	152,192	162,871	174,145
570 Medicare:							
Discretionary:							
Medicare:							
Hospital insurance (HI) administrative expenses	1,169	1,114	1,167	1,221	1,276	1,334	1,396
Supplementary medical insurance (SMI) administrative expenses	1,770	1,484	1,548	1,614	1,680	1,750	1,822
Total, Discretionary	2,939	2,598	2,715	2,835	2,956	3,084	3,218

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Mandatory:							
Medicare:							
Hospital insurance (HI)	130,931	136,141	147,274	159,875	171,833	185,375	200,044
Supplementary medical insurance (SMI)	67,139	74,931	82,463	91,166	100,039	109,691	120,643
Medicare premiums and collections	-21,357	-19,600	-21,307	-22,416	-23,286	-24,192	-25,181
Total, Mandatory	176,713	191,472	208,430	228,625	248,586	270,874	295,506
Total, Medicare	179,652	194,070	211,145	231,460	251,542	273,958	298,724
600 Income security:							
Discretionary:							
General retirement and disability insurance:							
Railroad retirement	319	300	307	314	320	327	334
Pension Benefit Guaranty Corporation	11	10	10	10	11	11	12
Pension and Welfare Benefits Administration and other	68	78	81	84	86	89	92
Total, General retirement and disability insurance	398	388	398	408	417	427	438
Federal employee retirement and disability:							
Civilian retirement and disability program administrative expenses	82	86	89	93	96	99	102
Armed forces retirement home	56	56	58	61	63	65	67
Total, Federal employee retirement and disability	138	142	147	154	159	164	169
Unemployment compensation:							
Unemployment programs administrative expenses	2,272	2,361	2,634	2,855	2,960	3,071	3,151
Housing assistance:							
Subsidized, public, homeless and other HUD housing	15,808	14,860	20,549	24,244	26,765	28,865	30,935
Rural housing assistance	601	579	594	609	625	643	659
Other housing assistance	1						
Total, Housing assistance	16,410	15,439	21,143	24,853	27,390	29,508	31,594
Food and nutrition assistance:							
Special supplemental food program for women, infants, and children (WIC)	3,694	3,730	3,827	3,926	4,029	4,133	4,241
Other nutrition programs	525	513	529	544	559	576	591
Total, Food and nutrition assistance	4,219	4,243	4,356	4,470	4,588	4,709	4,832
Other income assistance:							
Refugee assistance	413	427	438	450	461	473	485
Low income home energy assistance	1,080	1,005	1,000	1,026	1,053	1,080	1,108
Child care and development block grant	935	19	937	961	986	1,012	1,038
Supplemental security income (SSI) administrative expenses	1,887	2,141	2,225	2,301	2,382	2,465	2,551
Total, Other income assistance	4,315	3,592	4,600	4,738	4,882	5,030	5,182
Total, Discretionary	27,752	26,165	33,278	37,478	40,396	42,909	45,366
Mandatory:							
General retirement and disability insurance:							
Railroad retirement	4,459	4,240	4,250	4,247	4,294	4,459	4,400
Special benefits for disabled coal miners	1,210	1,177	1,105	1,069	1,025	978	934
Pension Benefit Guaranty Corporation	-11	-10	-11	-10	-11	-11	-12
Special workers' compensation expenses	129	150	151	158	168	175	183
Total, General retirement and disability insurance	5,787	5,557	5,495	5,464	5,476	5,601	5,505
Federal employee retirement and disability:							
Federal civilian employee retirement and disability	40,387	42,081	44,117	46,288	48,307	50,369	52,646
Military retirement	28,991	30,195	31,345	32,485	33,577	34,616	35,644
Federal employees workers' compensation (FECA)	218	214	202	198	202	208	241
Federal employees life insurance fund	20	28	31	35	38	41	44
Total, Federal employee retirement and disability	69,616	72,518	75,695	79,006	82,124	85,234	88,575

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Unemployment compensation:							
Unemployment insurance programs	22,469	22,567	24,445	25,892	27,159	28,258	29,310
Trade adjustment assistance	223	211	230	226	242	244	246
Total, Unemployment compensation	22,692	22,778	24,675	26,118	27,401	28,502	29,556
Housing assistance:							
Mandatory housing assistance programs	20	46	46	46	44	44	43
Food and nutrition assistance:							
Food stamps (including Puerto Rico)	27,661	27,618	27,540	28,732	29,518	30,420	31,304
State child nutrition programs	7,966	8,659	7,770	8,912	9,367	9,836	10,347
Funds for strengthening markets, income, and supply (Sec.32)	588	423	461	417	417	417	417
Total, Food and nutrition assistance	36,215	36,700	35,771	38,061	39,302	40,673	42,068
Other income support:							
Supplemental security income (SSI)	23,828	26,711	23,718	26,437	29,717	26,454	29,722
Family support payments	18,014	6,958	607	1,641	2,839	2,901	3,112
Federal share of child support collections		-839	-1,032	-1,097	-1,106	-1,110	-1,208
Temporary assistance for needy families and related programs	111	13,703	16,836	17,145	17,191	17,212	16,960
Child care entitlement to states		1,967	2,175	2,270	2,463	2,653	2,791
Earned income tax credit (EITC)	19,159	21,163	21,983	22,864	23,818	24,634	25,518
Other assistance	37	32	66	65	68	69	69
SSI recoveries and receipts	-1,187	-1,324	-1,390	-1,452	-1,626	-1,474	-1,648
Total, Other income support	59,962	68,371	62,963	67,873	73,364	71,339	75,316
Total, Mandatory	194,292	205,970	204,645	216,568	227,711	231,393	241,063
Total, Income security	222,044	232,135	237,923	254,046	268,107	274,302	286,429
650 Social security:							
Discretionary:							
Social security:							
Old-age and survivors insurance (OASI) administrative expenses	1,828	2,069	2,151	2,225	2,302	2,383	2,466
Disability insurance (DI) administrative expenses	1,307	1,382	1,436	1,483	1,534	1,586	1,639
Office of the Inspector General—Social Security Adm.	5	6	6	6	7	7	7
Total, Discretionary	3,140	3,457	3,593	3,714	3,843	3,976	4,112
Mandatory:							
Social security:							
Old-age and survivors insurance (OASI)(Off-budget)	305,791	317,816	331,803	345,960	360,951	377,392	393,956
Quinquennial OASI and DI adjustments	-332					-553	
Disability insurance (DI)(Off-budget)	43,522	45,997	50,715	54,433	58,625	63,048	67,731
Intragovernmental transactions	15	10					
Total, Mandatory	348,996	363,823	382,518	400,393	419,576	439,887	461,687
Total, Social security	352,136	367,280	386,111	404,107	423,419	443,863	465,799
700 Veterans benefits and services:							
Discretionary:							
Veterans education, training, and rehabilitation:							
Loan fund program account	1	1	1	1	1	1	1
Hospital and medical care for veterans:							
Medical care and hospital services	16,871	17,336	18,027	18,663	19,321	20,001	20,710
Construction of medical facilities	373	453	465	476	490	502	515
Total, Hospital and medical care for veterans	17,244	17,789	18,492	19,139	19,811	20,503	21,225
Veterans housing:							
Housing program loan subsidies	118	139	146	152	158	164	171

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other veterans benefits and services:							
Other general operating expenses	996	981	1,022	1,056	1,099	1,140	1,181
Total, Discretionary	18,359	18,910	19,661	20,348	21,069	21,808	22,578
Mandatory:							
Income security for veterans:							
Compensation	15,415	16,163	16,438	16,577	16,662	16,746	16,830
Proposed Legislation (non-PAYGO)			331	740	1,162	1,595	2,042
Subtotal, Compensation	15,415	16,163	16,769	17,317	17,824	18,341	18,872
Pensions	3,074	3,144	3,178	3,714	3,765	3,823	3,876
Burial benefits and miscellaneous assistance	114	117	119	121	124	127	130
National service life insurance trust fund	1,288	1,230	1,182	1,113	1,045	987	929
All other insurance programs	50	46	57	56	55	55	54
Insurance program receipts	-238	-258	-218	-207	-193	-178	-163
Total, Income security for veterans	19,703	20,442	21,087	22,114	22,620	23,155	23,698
Veterans education, training, and rehabilitation:							
Readjustment benefits (GI Bill and related programs)	1,155	1,377	1,366	1,465	1,469	1,514	1,530
All-volunteer force educational assistance trust fund	-143	-331	-224	-234	-235	-240	-234
Total, Veterans education, training, and rehabilitation	1,012	1,046	1,142	1,231	1,234	1,274	1,296
Hospital and medical care for veterans:							
Fees, charges and other mandatory medical care	-432	-415	-468	-308	-355	-404	-452
Veterans housing:							
Housing loan subsidies	94	-581	192	396	386	377	374
Other veterans programs:							
Other mandatory veterans programs	27	34	41	41	80	65	32
Total, Mandatory	20,404	20,526	21,994	23,474	23,965	24,467	24,948
Total, Veterans benefits and services	38,763	39,436	41,655	43,822	45,034	46,275	47,526
750 Administration of justice:							
Discretionary:							
Federal law enforcement activities:							
Criminal investigations (DEA, FBI, FinCEN, ICDE)	3,634	4,057	4,203	4,336	4,481	4,627	4,778
Alcohol, tobacco, and firearms investigations (ATF)	393	468	486	504	523	541	561
Border enforcement activities (Customs and INS)	3,198	3,785	3,964	4,101	4,237	4,382	4,530
Equal Employment Opportunity Commission	233	240	247	252	259	266	273
Other law enforcement activities	1,121	1,231	1,289	1,333	1,379	1,427	1,478
Total, Federal law enforcement activities	8,579	9,781	10,189	10,526	10,879	11,243	11,620
Federal litigative and judicial activities:							
Civil and criminal prosecution and representation	2,226	2,382	2,474	2,549	2,623	2,713	2,807
Representation of indigents in civil cases	278	283	290	298	306	314	322
Federal judicial and other litigative activities	2,841	3,046	3,161	3,271	3,386	3,503	3,627
Total, Federal litigative and judicial activities	5,345	5,711	5,925	6,118	6,315	6,530	6,756
Correctional activities:							
Discretionary programs	2,883	3,193	3,318	3,433	3,552	3,674	3,803
Criminal justice assistance:							
Discretionary programs	3,877	4,134	4,242	4,352	4,467	4,582	4,701
Total, Discretionary	20,684	22,819	23,674	24,429	25,213	26,029	26,880
Mandatory:							
Federal law enforcement activities:							
Assets forfeiture fund	304	350	367	362	372	381	391

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Border enforcement activities (Customs and INS)	1,270	1,599	1,489	1,497	1,550	1,604	1,661
Customs and INS fees	-2,161	-2,261	-2,319	-2,390	-2,476	-2,542	-2,622
Other mandatory law enforcement programs	288	294	309	309	312	315	318
Total, Federal law enforcement activities	-299	-18	-154	-222	-242	-242	-252
Federal litigative and judicial activities:							
Mandatory programs	411	415	403	411	421	430	439
Correctional activities:							
Mandatory programs	-2	-4	-4	-4	-4	-4	-5
Criminal justice assistance:							
Mandatory programs	257	559	208	213	218	225	231
Total, Mandatory	367	952	453	398	393	409	413
Total, Administration of justice	21,051	23,771	24,127	24,827	25,606	26,438	27,293
800 General government:							
Discretionary:							
Legislative functions:							
Legislative branch discretionary programs	1,829	1,878	1,948	2,015	2,090	2,164	2,239
Executive direction and management:							
Drug control programs	89	218	224	230	236	242	249
Executive Office of the President	179	176	180	188	197	203	212
Presidential transition and former Presidents	2	8	8	8	8	9	9
Total, Executive direction and management	270	402	412	426	441	454	470
Central fiscal operations:							
Tax administration	7,335	7,031	7,328	7,599	7,877	8,167	8,468
Other fiscal operations	527	583	605	624	646	669	692
Total, Central fiscal operations	7,862	7,614	7,933	8,223	8,523	8,836	9,160
General property and records management:							
Real property activities	68	393	393	413	424	436	447
Records management	203	214	219	225	230	238	243
Other general and records management	151	152	158	162	169	175	181
Total, General property and records management	422	759	770	800	823	849	871
Central personnel management:							
Discretionary central personnel management programs	154	150	155	162	168	173	181
General purpose fiscal assistance:							
Payments and loans to the District of Columbia	712	719	738	757	777	797	817
Payments to States and counties from Federal land management activities	11	11	11	12	12	12	13
Payments in lieu of taxes	114	114	117	120	123	126	130
Other	1	1	1	1	1	1	1
Total, General purpose fiscal assistance	838	845	867	890	913	936	961
Other general government:							
Discretionary programs	164	159	163	169	175	179	185
Total, Discretionary	11,539	11,807	12,248	12,685	13,133	13,591	14,067
Mandatory:							
Legislative functions:							
Congressional members compensation and other	96	95	102	94	96	96	95
Central fiscal operations:							
Mandatory programs	-184	-142	-162	-164	-167	-169	-170

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
General property and records management:							
Mandatory programs	16	18	14	13	11	11	11
Offsetting receipts	-23	-21	-21	-20	-18	-18	-18
Total, General property and records management	-7	-3	-7	-7	-7	-7	-7
General purpose fiscal assistance:							
Payments and loans to the District of Columbia	-12	-12	-12	-12	-12	-15	.....
Payments to States and counties	747	810	840	778	800	821	844
Payments to territories and Puerto Rico	110	123	127	130	134	138	143
Tax revenues for Puerto Rico (Treasury, BATF)	221	230	230	230	230	230	230
Other general purpose fiscal assistance	90	92	94	96	98	100	102
Total, General purpose fiscal assistance	1,156	1,243	1,279	1,222	1,250	1,274	1,319
Other general government:							
Territories	175	268	167	165	167	169	169
Treasury claims	509	750	635	635	615	615	615
Presidential election campaign fund	66	66	66	66	66	66	66
Other mandatory programs	-63	-48	-60	-60	-60	-60	-60
Total, Other general government	687	1,036	808	806	788	790	790
Deductions for offsetting receipts:							
Offsetting receipts	-1,694	-1,184	-1,184	-1,184	-1,184	-1,184	-1,184
Total, Mandatory	54	1,045	836	767	776	800	843
Total, General government	11,593	12,852	13,084	13,452	13,909	14,391	14,910
900 Net interest:							
Mandatory:							
Interest on the public debt:							
Interest on the public debt	343,955	356,717	365,230	370,899	371,867	374,080	375,930
Interest received by on-budget trust funds:							
Civil service retirement and disability fund	-28,530	-30,727	-32,023	-32,942	-33,347	-33,887	-34,507
Military retirement	-11,501	-11,600	-11,800	-12,000	-12,300	-12,500	-12,700
Medicare	-11,777	-11,389	-10,314	-8,654	-6,405	-3,661	-1,562
Other on-budget trust funds	-9,061	-9,019	-8,726	-8,987	-9,149	-9,447	-9,730
Total, Interest received by on-budget trust funds	-60,869	-62,735	-62,863	-62,583	-61,201	-59,495	-58,499
Interest received by off-budget trust funds:							
Interest received by social security trust funds	-36,507	-41,238	-45,199	-49,228	-53,181	-57,272	-61,554
Other interest:							
Interest on loans to Federal Financing Bank	-6,458	-4,351	-3,958	-3,503	-3,121	-2,779	-2,425
Interest on refunds of tax collections	2,172	2,644	2,753	2,855	2,991	3,143	3,295
Payment to the Resolution Funding Corporation	2,328	2,328	2,328	2,328	2,328	2,328	2,328
Interest paid to loan guarantee financing accounts	2,350	2,438	2,504	2,563	2,623	2,688	2,767
Interest received from direct loan financing accounts	-3,031	-4,391	-5,732	-6,982	-8,217	-9,477	-10,747
Interest on deposits in tax and loan accounts	-757	-736	-750	-750	-750	-750	-750
Interest received from Outer Continental Shelf escrow account, Interior	-1	.....	-1,142	.....	.....	.....	.....
All other interest	-2,091	-3,083	-3,232	-3,158	-3,142	-3,115	-3,175
Total, Other interest	-5,488	-5,151	-7,229	-6,647	-7,288	-7,962	-8,707
Total, Mandatory	241,091	247,593	249,939	252,441	250,197	249,351	247,170
Total, Net interest	241,091	247,593	249,939	252,441	250,197	249,351	247,170
950 Undistributed offsetting receipts:							
Mandatory:							
Employer share, employee retirement (on-budget):							
Contributions to military retirement fund	-11,174	-11,180	-10,544	-10,566	-10,730	-10,850	-11,078
Postal Service contributions to Civil Service Retirement and Disability Fund	-5,712	-5,916	-6,103	-6,065	-6,280	-6,488	-6,733
Other contributions to civil and foreign service retirement and disability fund	-7,991	-8,303	-8,971	-9,348	-9,783	-10,304	-10,879

Table 16-10. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Contributions to HI trust fund	-2,382	-2,470	-2,625	-2,777	-2,942	-3,072	-3,259
Total, Employer share, employee retirement (on-budget)	-27,259	-27,869	-28,243	-28,756	-29,735	-30,714	-31,949
Employer share, employee retirement (off-budget):							
Contributions to social security trust funds	-6,278	-6,505	-7,028	-7,633	-8,356	-8,942	-9,781
Rents and royalties on the Outer Continental Shelf:							
OCS Receipts	-3,741	-4,152	-4,375	-4,036	-3,885	-4,050	-4,254
Sale of major assets:							
Proceeds from Sale of U.S. Enrichment Corporation			-1,800				
Privatization of Elk Hills			-2,415				
Proceeds from sale of Power Marketing Administrations			-85				
Total, Sale of major assets			-4,300				
Other undistributed offsetting receipts:							
Spectrum Auction	-342	-7,961	-9,359	-1,304	-264	-132	.....
Total, Mandatory	-37,620	-46,487	-53,305	-41,729	-42,240	-43,838	-45,984
Total, Undistributed offsetting receipts	-37,620	-46,487	-53,305	-41,729	-42,240	-43,838	-45,984
Total	1,581,063	1,655,684	1,706,487	1,803,682	1,885,437	1,961,023	2,045,468
On-budget	(1,274,092)	(1,335,090)	(1,375,293)	(1,463,102)	(1,531,065)	(1,589,683)	(1,657,600)
Off-budget	(306,971)	(320,594)	(331,194)	(340,580)	(354,372)	(371,340)	(387,868)

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
050 National defense:							
Discretionary:							
Department of Defense—Military:							
Military personnel	66,669	70,071	71,229	73,330	75,615	77,968	80,394
Operation and maintenance	88,754	90,642	92,052	95,572	98,561	101,840	105,129
Procurement	48,913	45,582	43,687	44,842	46,030	46,792	47,232
Research, development, test and evaluation	36,494	36,034	35,497	37,464	38,432	39,554	40,719
Military construction	6,683	6,568	5,815	5,963	6,022	6,178	6,308
Family housing	3,828	4,352	4,206	4,279	4,320	4,437	4,543
Revolving, management and trust funds	2,363	2,540	1,202	2,853	530	700	-723
General transfer authority		280	-60	-120	-60	-20	-20
Discretionary offsetting receipts	-100	-102	-102	-92	-92	-92	-92
Total, Department of Defense—Military	253,604	255,967	253,526	264,091	269,358	277,357	283,490
Atomic energy defense activities:							
Weapons activities	3,873	4,020	3,995	4,101	4,211	4,323	4,438
Defense environmental restoration and waste management	6,130	6,074	5,247	5,723	5,730	5,904	6,217
Defense nuclear waste disposal	151	182	203	250	255	219	225
Other atomic energy defense activities	1,490	1,688	1,657	1,703	1,748	1,794	1,842
Total, Atomic energy defense activities	11,644	11,964	11,102	11,777	11,944	12,240	12,722
Defense-related activities:							
Discretionary programs		708	769	818	820	863	881
Total, Discretionary	265,956	268,700	265,446	276,688	282,165	290,478	297,116
Mandatory:							
Department of Defense—Military:							
Revolving, trust and other DoD mandatory	166	116	145	152	151	151	151
Offsetting receipts	-583	-1,069	-1,067	-1,029	-901	-901	-901
Total, Department of Defense—Military	-417	-953	-922	-877	-750	-750	-750
Atomic energy defense activities:							
Proceeds from sales of excess DOE assets	-5	-25	-15	-15	-15	-15	-15
Defense-related activities:							
Mandatory programs		214	196	197	210	223	237
Total, Mandatory	-208	-782	-740	-682	-542	-528	-514
Total, National defense	265,748	267,918	264,706	276,006	281,623	289,950	296,602
150 International affairs:							
Discretionary:							
International development, humanitarian assistance:							
Development assistance and operating expenses	2,499	2,308	2,156	2,221	2,278	2,344	2,393
Multilateral development banks (MDB's)	1,751	1,698	1,532	1,298	1,324	1,173	1,204
Assistance for the New Independent States	765	696	692	595	600	605	622
Food aid	798	1,096	898	918	941	966	991
Refugee programs	638	852	749	733	752	772	791
Assistance for Central and Eastern Europe	444	497	493	492	498	507	519
Voluntary contributions to international organizations	302	287	277	285	292	299	307
Peace Corps	213	239	228	234	242	250	258
Other development and humanitarian assistance	225	313	320	324	321	332	348
Total, International development, humanitarian assistance	7,635	7,986	7,345	7,100	7,248	7,248	7,433
International security assistance:							
Foreign military financing grants and loans	3,012	3,252	3,555	3,661	3,687	3,693	3,727
Economic support fund	2,237	2,465	2,451	2,467	2,502	2,549	2,607
Other security assistance	196	203	238	258	277	281	288
Total, International security assistance	5,445	5,920	6,244	6,386	6,466	6,523	6,622

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Conduct of foreign affairs:							
State Department operations	2,008	2,113	2,173	2,243	2,319	2,399	2,481
Foreign buildings	496	435	411	411	402	422	434
Assessed contributions to international organizations	903	886	905	928	952	977	1,002
Assessed contributions for international peacekeeping	190	514	361	370	380	390	400
Other conduct of foreign affairs	156	167	167	174	181	187	196
Total, Conduct of foreign affairs	3,753	4,115	4,017	4,126	4,234	4,375	4,513
Foreign information and exchange activities:							
U.S. Information Agency	1,177	1,154	1,122	1,155	1,191	1,231	1,269
Other information and exchange activities	8	9	8	8	9	9	9
Total, Foreign information and exchange activities	1,185	1,163	1,130	1,163	1,200	1,240	1,278
International financial programs:							
Export-Import Bank	436	492	539	564	590	613	632
Special defense acquisition fund	-137	-134	-84	-22	12	4	1
Other IMF	19	26	24	22	16	9	.....
Total, International financial programs	318	384	479	564	618	626	633
Total, Discretionary	18,336	19,568	19,215	19,339	19,766	20,012	20,479
Mandatory:							
International development, humanitarian assistance:							
Credit liquidating accounts	-1,476	-1,472	-1,350	-1,253	-1,238	-1,221	-1,192
Other development and humanitarian assistance	1	-14	-12	-19	-12	-12	-12
Total, International development, humanitarian assistance	-1,475	-1,486	-1,362	-1,272	-1,250	-1,233	-1,204
International security assistance:							
Repayment of foreign military financing loans	-661	-637	-535	-364	-268	-183	-133
Foreign military loan liquidating account	-219	-203	-191	-189	-201	-229	-228
Total, International security assistance	-880	-840	-726	-553	-469	-412	-361
Foreign affairs and information:							
Conduct of foreign affairs	8	-55	-4	7	3	3	3
U.S. Information Agency trust funds	1	1	1	1	1	1	1
Japan-U.S. Friendship Commission	1	1	1	1	.....	.....	.....
Total, Foreign affairs and information	10	-53	-2	9	4	4	4
International financial programs:							
Foreign military sales trust fund (net)	-424	-100	-120	30	80	130	120
International monetary fund	675	.....	.....	.....	.....	.....	.....
Exchange stabilization fund	-1,643	-1,660	-1,745	-1,715	-1,749	-1,764	-1,820
Credit liquidating account (Exim)	-1,048	-497	-368	-350	-265	-238	-176
Other international financial programs	-55	-108	-110	-112	-190	-142	-50
Total, International financial programs	-2,495	-2,365	-2,343	-2,147	-2,124	-2,014	-1,926
Total, Mandatory	-4,840	-4,744	-4,433	-3,963	-3,839	-3,655	-3,487
Total, International affairs	13,496	14,824	14,782	15,376	15,927	16,357	16,992
250 General science, space, and technology:							
Discretionary:							
General science and basic research:							
National Science Foundation programs	2,934	3,176	3,150	3,280	3,378	3,467	3,556
Department of Energy general science programs	1,054	989	1,016	1,042	1,069	1,097	1,126
Total, General science and basic research	3,988	4,165	4,166	4,322	4,447	4,564	4,682
Space flight, research, and supporting activities:							
Science, aeronautics and technology	4,199	4,483	4,645	4,725	5,051	5,156	5,290
Human space flight	5,452	5,420	5,862	5,693	5,928	6,082	6,241

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Mission support	2,035	2,039	2,182	2,210	2,347	2,432	2,521
Other NASA programs	1,007	406	65	65	29	30	21
Total, Space flight, research, and supporting activities	12,693	12,348	12,754	12,693	13,355	13,700	14,073
Total, Discretionary	16,681	16,513	16,920	17,015	17,802	18,264	18,755
Mandatory:							
General science and basic research:							
National Science Foundation donations	28	38	38	31	31	31	31
Total, General science, space, and technology	16,709	16,551	16,958	17,046	17,833	18,295	18,786
270 Energy:							
Discretionary:							
Energy supply:							
Research and development	3,832	3,467	3,389	3,369	3,431	3,472	3,504
Naval petroleum reserves operations	170	154	146	149	153	157	161
Uranium enrichment activities	439	299	217	211	216	222	228
Decontamination transfer	-350	-377	-388	-398	-410	-421	-435
Nuclear waste program	195	166	185	190	195	201	206
Federal power marketing	329	269	232	245	251	261	269
Rural electric and telephone discretionary loans	124	137	106	91	81	79	76
Financial management services	29	18	17	17	17	17	17
Total, Energy supply	4,768	4,133	3,904	3,874	3,934	3,988	4,026
Energy conservation and preparedness:							
Energy conservation	624	565	553	567	583	598	615
Emergency energy preparedness	141	31	235	234	240	246	252
Total, Energy conservation and preparedness	765	596	788	801	823	844	867
Energy information, policy, and regulation:							
Nuclear Regulatory Commission (NRC)	57	20	9	354	371	388	405
Federal Energy Regulatory Commission fees and recoveries, and other	-52	-31	-22	-22	-23	-24	-25
Departmental and other administration	420	248	187	195	198	204	212
Total, Energy information, policy, and regulation	425	237	174	527	546	568	592
Total, Discretionary	5,958	4,966	4,866	5,202	5,303	5,400	5,485
Mandatory:							
Energy supply:							
Naval petroleum reserves oil and gas sales	-419	-444	-175	-10	-10	-10	-10
Federal power marketing	-943	-818	-853	-776	-750	-754	-799
Tennessee Valley Authority	650	-111	-285	-303	-434	-436	-443
United States Enrichment Corporation	-278	.....	-100	-89	-80	-100	-940
Nuclear waste fund program	-628	-649	-655	-657	-659	-660	-660
Rural electric and telephone liquidating accounts	-1,504	-891	-698	-1,868	-890	-1,061	-863
Total, Energy supply	-3,122	-2,913	-2,766	-3,703	-2,823	-3,021	-3,715
Total, Energy	2,836	2,053	2,100	1,499	2,480	2,379	1,770
300 Natural resources and environment:							
Discretionary:							
Water resources:							
Corps of Engineers	3,676	3,661	3,525	3,641	3,802	3,917	4,037
Bureau of Reclamation	769	975	797	824	848	874	902
Other discretionary water resources programs	369	358	159	195	228	236	251
Total, Water resources	4,814	4,994	4,481	4,660	4,878	5,027	5,190
Conservation and land management:							
Forest Service	2,331	2,600	2,612	2,739	2,837	2,939	3,044
Management of public lands (BLM)	915	1,109	998	1,008	1,043	1,078	1,114
Conservation of agricultural lands	773	806	735	727	749	773	785

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other conservation and land management programs	600	596	599	610	623	645	664
Total, Conservation and land management	4,619	5,111	4,944	5,084	5,252	5,435	5,607
Recreational resources:							
Operation of recreational resources	2,290	2,295	2,364	2,414	2,485	2,572	2,661
Other recreational resources activities	23	34	41	42	43	44	45
Total, Recreational resources	2,313	2,329	2,405	2,456	2,528	2,616	2,706
Pollution control and abatement:							
Regulatory, enforcement, and research programs	2,273	2,589	2,589	2,626	2,694	2,780	2,868
State and tribal assistance grants	2,573	2,500	2,507	2,634	2,840	3,096	3,063
Hazardous substance superfund	1,416	1,376	1,380	1,394	1,420	1,460	1,528
Other control and abatement activities	151	126	131	135	140	144	149
Total, Pollution control and abatement	6,413	6,591	6,607	6,789	7,094	7,480	7,608
Other natural resources:							
NOAA	2,027	1,936	2,024	2,065	2,146	2,201	2,269
Other natural resource program activities	761	797	777	810	838	868	897
Total, Other natural resources	2,788	2,733	2,801	2,875	2,984	3,069	3,166
Total, Discretionary	20,947	21,758	21,238	21,864	22,736	23,627	24,277
Mandatory:							
Water resources:							
Mandatory water resource programs	-197	44	-147	-44	-81	-74	-98
Conservation and land management:							
Conservation Reserve Program	1,739	2,010	2,219	2,182	2,268	2,270	2,261
Other conservation programs	894	810	734	552	535	533	533
Offsetting receipts	-1,856	-2,011	-2,079	-2,115	-2,129	-2,156	-2,200
Total, Conservation and land management	777	809	874	619	674	647	594
Recreational resources:							
Operation of recreational resources	599	711	735	742	696	711	730
Offsetting receipts	-239	-294	-308	-317	-236	-236	-240
Total, Recreational resources	360	417	427	425	460	475	490
Pollution control and abatement:							
Superfund resources and other mandatory	-233	-143	-124	-100	-100	-101	-101
Other natural resources:							
Other fees and mandatory programs	-40	-82	-18	-37	-42	-40	-42
Total, Mandatory	667	1,045	1,012	863	911	907	843
Total, Natural resources and environment	21,614	22,803	22,250	22,727	23,647	24,534	25,120
350 Agriculture:							
Discretionary:							
Farm income stabilization:							
Agriculture credit insurance loan subsidies	409	370	400	409	423	436	450
P.L.480 market development activities	286	188	194	196	201	206	211
Administrative expenses	756	842	839	864	890	917	944
Total, Farm income stabilization	1,451	1,400	1,433	1,469	1,514	1,559	1,605
Agricultural research and services:							
Research programs	1,175	1,255	1,285	1,330	1,372	1,423	1,450
Extension programs	403	419	433	445	457	469	481
Marketing programs	42	40	36	41	43	44	45
Animal and plant inspection programs	481	429	462	471	471	483	496
Economic intelligence	128	150	159	164	172	177	184

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Grain inspection user fees	22	23	24	25	25	25	26
Other programs and unallocated overhead	434	430	477	478	491	507	524
Total, Agricultural research and services	2,685	2,746	2,876	2,954	3,031	3,128	3,206
Total, Discretionary	4,136	4,146	4,309	4,423	4,545	4,687	4,811
Mandatory:							
Farm income stabilization:							
Commodity Credit Corporation	4,634	5,836	7,739	7,278	6,774	5,573	5,299
Crop insurance and other farm credit activities	1,573	1,589	1,528	1,472	1,455	1,520	1,605
Credit liquidating accounts (ACIF and FAC)	-1,181	-1,325	-1,155	-1,213	-1,164	-1,113	-1,117
Total, Farm income stabilization	5,026	6,100	8,112	7,537	7,065	5,980	5,787
Agricultural research and services:							
Miscellaneous mandatory programs	145	168	206	205	228	226	216
Offsetting receipts	-148	-136	-137	-137	-137	-137	-137
Total, Agricultural research and services	-3	32	69	68	91	89	79
Total, Mandatory	5,023	6,132	8,181	7,605	7,156	6,069	5,866
Total, Agriculture	9,159	10,278	12,490	12,028	11,701	10,756	10,677
370 Commerce and housing credit:							
Discretionary:							
Mortgage credit:							
Federal Housing Administration (FHA) Loan Subsidies	398	-242	272	272	286	278	280
Government National Mortgage Association (GNMA)	1	2	4	4	1	1	1
Other Housing and Urban Development	671	626	604	597	613	633	655
Rural housing insurance fund							
Total, Mortgage credit	1,070	386	880	873	905	917	942
Postal service:							
Payments to the Postal Service fund (On-budget)	85	85	87	89	92	94	97
Deposit insurance:							
FSLIC Resolution Fund (transfer of balances)	4						
Other discretionary	7	1					
Total, Deposit insurance	11	1					
Other advancement of commerce:							
Small and minority business assistance	505	541	564	578	593	608	624
Science and technology	595	708	672	676	684	684	700
Economic and demographic statistics	306	371	402	419	434	449	466
Regulatory agencies	178	173	134	170	174	178	184
International Trade Administration	246	261	273	289	296	306	317
Other discretionary	151	84	95	130	136	135	145
Total, Other advancement of commerce	1,981	2,138	2,140	2,262	2,317	2,360	2,436
Total, Discretionary	3,147	2,610	3,107	3,224	3,314	3,371	3,475
Mandatory:							
Mortgage credit:							
FHA and GNMA negative subsidies	-1,012		-1,315	-1,637	-1,712	-1,793	-1,953
Mortgage credit liquidating accounts	-4,824	-3,624	-629	-1,153	-1,367	-1,537	-1,475
Other mortgage credit activities	13	18	5	2			
Total, Mortgage credit	-5,823	-3,606	-1,939	-2,788	-3,079	-3,330	-3,428
Postal service:							
Payments to the Postal Service fund for nonfunded liabilities (On-budget)	37	36	35	33	32	30	29

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Postal Service (Off-budget)	-626	1,976	4,059	844	-171	-1,760	-1,343
Total, Postal service	-589	2,012	4,094	877	-139	-1,730	-1,314
Deposit insurance:							
Resolution Trust Corporation Fund	-2,428						
Bank Insurance Fund	-1,089	-3,528	-1,100	156	-293	-834	-864
FSLIC Resolution Fund	-3,610	-3,834	-2,241	-1,834	-902	-906	-543
Savings Association Insurance Fund	-1,060	-4,535	-406	-65	56	354	124
National Credit Union Administration	-179	-169	-172	-168	-168	-168	-168
Other deposit insurance activities	-39	9					
Total, Deposit insurance	-8,405	-12,057	-3,919	-1,911	-1,307	-1,554	-1,451
Other advancement of commerce:							
Universal Service Fund	957	1,400	2,240	6,350	11,325	12,194	12,838
Payments to copyright owners	5	180	278	220	220	220	220
Spectrum auction subsidy	1	838	388				
Regulatory fees	-41	-38	-38	-38	-38	-38	-38
Patent and trademark fees	-111	-115	-119				
Credit liquidating accounts	-85	-82	-259	-180	-90	-88	-85
Other mandatory	298	50	-16	-18	33	34	36
Total, Other advancement of commerce	1,024	2,233	2,474	6,334	11,450	12,322	12,971
Total, Mandatory	-13,793	-11,418	710	2,512	6,925	5,708	6,778
Total, Commerce and housing credit	-10,646	-8,808	3,817	5,736	10,239	9,079	10,253
400 Transportation:							
Discretionary:							
Ground transportation:							
Highways	17,838	17,783	18,135	18,533	18,931	19,268	19,725
State infrastructure banks	22	102	130	140	140	148	156
Highway safety	348	400	403	410	404	413	425
Mass transit	4,372	4,464	4,107	4,299	4,338	4,564	4,706
Railroads	1,012	917	1,100	1,232	1,105	1,131	1,161
Regulation	21	16	12	13	13	14	14
Total, Ground transportation	23,591	23,602	23,859	24,617	24,931	25,538	26,187
Air transportation:							
Airports and airways (FAA)	8,926	8,554	8,548	8,725	8,953	9,217	9,570
Aeronautical research and technology	1,187	1,348	1,263	1,297	1,383	1,419	1,462
Payments to air carriers	22	27	26	27	28	29	29
Total, Air transportation	10,135	9,929	9,837	10,049	10,364	10,665	11,061
Water transportation:							
Marine safety and transportation	2,734	2,611	2,731	2,891	3,037	3,147	3,249
Ocean shipping	297	294	203	217	204	155	163
Panama Canal Commission	-34	-26	-32	-1	39	19	
Total, Water transportation	2,997	2,879	2,902	3,107	3,280	3,321	3,412
Other transportation:							
Other discretionary programs	341	337	360	371	383	393	408
Total, Discretionary	37,064	36,747	36,958	38,144	38,958	39,917	41,068
Mandatory:							
Ground transportation:							
Highways	2,082	1,967	1,834	1,586	1,386	1,227	1,115
Mass transit	1						
Offsetting receipts and liquidating accounts	-24	-25	-35	-26	-30	-30	-30
Total, Ground transportation	2,059	1,942	1,799	1,560	1,356	1,197	1,085

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Air transportation:							
Airports and airways (FAA)		50	50	50	50	50	50
Payments to air carriers		30	50	50	50	50	50
Total, Air transportation		80	100	100	100	100	100
Water transportation:							
Coast Guard retired pay	569	592	635	671	705	741	776
Other water transportation programs	-106	-53	-102	29	22	25	25
Total, Water transportation	463	539	533	700	727	766	801
Other transportation:							
Other mandatory transportation programs		-21	-31	-31	-31	-32	-32
Total, Mandatory	2,501	2,450	2,381	2,329	2,151	2,031	1,954
Total, Transportation	39,565	39,197	39,339	40,473	41,109	41,948	43,022
450 Community and regional development:							
Discretionary:							
Community development:							
Community development loan guarantees	1	23	36	34	35	36	37
Community development block grant	4,545	4,837	4,644	4,890	4,785	4,862	4,982
Community development financial institutions	2	63	63	51	52	54	55
Other community development programs	291	379	331	310	282	283	293
Total, Community development	4,839	5,302	5,074	5,285	5,154	5,235	5,367
Area and regional development:							
Rural development	741	850	964	932	881	851	846
Economic Development Administration	415	466	409	416	396	391	402
Indian programs	980	962	943	968	1,009	1,041	1,073
Appalachian Regional Commission	236	197	188	191	174	167	181
Tennessee Valley Authority	107	109	108	92	102	118	122
Total, Area and regional development	2,479	2,584	2,612	2,599	2,562	2,568	2,624
Disaster relief and insurance:							
Small Business Administration disaster loans	434	311	389	342	351	360	370
Disaster relief	2,232	3,593	2,782	2,886	2,052	1,433	1,471
Other disaster assistance programs	384	462	359	365	373	386	398
Total, Disaster relief and insurance	3,050	4,366	3,530	3,593	2,776	2,179	2,239
Total, Discretionary	10,368	12,252	11,216	11,477	10,492	9,982	10,230
Mandatory:							
Community development:							
Pennsylvania Avenue activities and other programs	111	186	85	.....	.....	.....	.....
Credit liquidating accounts	-90	-34	-43	-41	-38	-37	-35
Total, Community development	21	152	42	-41	-38	-37	-35
Area and regional development:							
Indian programs	351	500	438	438	454	459	459
Rural development programs	68	428	13	31	41	38	23
Credit liquidating accounts	128	-286	64	227	207	200	46
Offsetting receipts	-359	-258	-254	-254	-258	-264	-268
Total, Area and regional development	188	384	261	442	444	433	260
Disaster relief and insurance:							
National flood insurance fund	310	77	-69	-93	-114	-139	-160

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Credit liquidating accounts	-202	-270	-346	-245	-166	-2	-2
Total, Disaster relief and insurance	108	-193	-415	-338	-280	-141	-162
Total, Mandatory	317	343	-112	63	126	255	63
Total, Community and regional development	10,685	12,595	11,104	11,540	10,618	10,237	10,293
500 Education, training, employment, and social services:							
Discretionary:							
Elementary, secondary, and vocational education:							
Education reform	271	691	666	820	741	744	764
School improvement programs	1,246	1,516	1,416	1,539	1,517	1,536	1,576
Education for the disadvantaged	7,019	7,235	7,472	8,046	8,161	8,317	8,533
Special education	3,222	3,426	3,746	4,222	4,222	4,332	4,445
Impact aid	952	901	783	784	784	805	826
Vocational and adult education	1,341	1,589	1,482	1,522	1,562	1,602	1,644
Indian education programs	622	610	599	636	649	669	689
Bilingual and immigrant education	185	225	266	272	275	282	290
Other	6	13	11	7	8	8	8
Total, Elementary, secondary, and vocational education	14,864	16,206	16,441	17,848	17,919	18,295	18,775
Higher education:							
Student financial assistance	6,862	7,599	7,847	7,912	8,038	8,141	8,224
Higher education account	846	880	888	902	924	948	972
Federal family education loan program	41	41	42	48	50	52	53
Other higher education programs	323	316	334	343	351	361	370
Total, Higher education	8,072	8,836	9,111	9,205	9,363	9,502	9,619
Research and general education aids:							
Library of Congress	252	269	271	258	270	279	289
Public broadcasting	324	316	299	293	297	301	309
Smithsonian institution	431	469	472	504	524	543	561
Education research, statistics, and improvement	311	412	555	610	630	646	663
Other	882	799	738	744	756	780	805
Total, Research and general education aids	2,200	2,265	2,335	2,409	2,477	2,549	2,627
Training and employment:							
Training and employment services	4,296	4,718	4,674	4,739	4,936	5,085	5,219
Older Americans employment	382	407	440	474	489	501	514
Federal-State employment service	1,241	1,246	1,206	1,279	1,313	1,362	1,398
Other employment and training	81	78	78	86	89	92	95
Total, Training and employment	6,000	6,449	6,398	6,578	6,827	7,040	7,226
Other labor services:							
Labor law, statistics, and other administration	925	1,004	1,035	1,064	1,103	1,142	1,182
Social services:							
National service initiative	478	504	545	566	624	641	656
Children and families services programs	4,751	5,067	5,445	5,585	5,709	5,856	6,010
Aging services program	818	851	846	878	892	915	939
Other	12	7	5	2	2	2	2
Total, Social services	6,059	6,429	6,841	7,031	7,227	7,414	7,607
Total, Discretionary	38,120	41,189	42,161	44,135	44,916	45,942	47,036
Mandatory:							
Elementary, secondary, and vocational education:							
Vocational and adult education	7	9	7	7	7	7	7
Higher education:							
Federal family education loan program	3,007	322	2,351	2,194	2,130	2,196	2,316
Federal direct loan program	595	412	1,126	1,353	1,342	1,242	1,262

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other higher education programs	-98	-82	-84	-78	-78	-77	-76
Credit liquidating account (Family education loan program)	615	6	-414	-541	-558	-595	-583
Total, Higher education	4,119	658	2,979	2,928	2,836	2,766	2,919
Research and general education aids:							
Mandatory programs	15	18	18	20	20	19	20
Training and employment:							
Trade adjustment assistance	99	107	110	108	101	97	97
Payments to States for AFDC work programs	931	324	89	10	.....	.....	.....
Total, Training and employment	1,030	431	199	118	101	97	97
Social services:							
Payments to States for foster care and adoption assistance	3,691	3,789	4,071	4,391	4,766	5,162	5,583
Family support and preservation	126	186	227	247	253	255	255
Social services block grant	2,484	2,694	2,621	2,611	2,607	2,453	2,380
Rehabilitation services	2,411	2,702	2,626	2,653	2,703	2,775	2,850
Other social services	-2	.....	.....	.....	.....	.....	.....
Total, Social services	8,710	9,371	9,545	9,902	10,329	10,645	11,068
Total, Mandatory	13,881	10,487	12,748	12,975	13,293	13,534	14,111
Total, Education, training, employment, and social services	52,001	51,676	54,909	57,110	58,209	59,476	61,147
550 Health:							
Discretionary:							
Health care services:							
Substance abuse and mental health services	2,084	1,880	2,080	2,207	2,270	2,330	2,391
Indian health	2,027	2,117	2,117	2,190	2,261	2,341	2,425
Other discretionary health care services programs	5,722	5,305	5,482	5,643	5,680	5,834	5,994
Total, Health care services	9,833	9,302	9,679	10,040	10,211	10,505	10,810
Health research and training:							
National Institutes of Health	10,212	12,146	12,791	13,203	13,559	13,900	14,267
Clinical training	291	288	296	304	313	322	330
Other health research and training	306	247	292	319	327	339	350
Total, Health research and training	10,809	12,681	13,379	13,826	14,199	14,561	14,947
Consumer and occupational health and safety:							
Food safety and inspection	533	572	601	626	651	678	706
Occupational safety and health	489	534	555	574	593	614	635
Other consumer health programs	908	961	978	993	1,029	1,067	1,105
Total, Consumer and occupational health and safety	1,930	2,067	2,134	2,193	2,273	2,359	2,446
Total, Discretionary	22,572	24,050	25,192	26,059	26,683	27,425	28,203
Mandatory:							
Health care services:							
Medicaid grants	91,990	98,503	104,456	111,203	119,580	129,105	139,171
Federal employees' and retired employees' health benefits	4,135	4,300	4,415	4,440	4,520	4,845	5,284
Coal miners retirees health benefits	351	342	336	328	320	314	307
Other mandatory health services activities	313	336	362	322	317	332	324
Total, Health care services	96,789	103,481	109,569	116,293	124,737	134,596	145,086
Health research and safety:							
Health research and training	18	60	32	28	27	25	21

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Consumer and occupational health and safety	-1	.....	.....	.....	.....	.....	.....
Total, Health research and safety	17	60	32	28	27	25	21
Total, Mandatory	96,806	103,541	109,601	116,321	124,764	134,621	145,107
Total, Health	119,378	127,591	134,793	142,380	151,447	162,046	173,310
570 Medicare:							
Discretionary:							
Medicare:							
Hospital insurance (HI) administrative expenses	1,188	1,154	1,169	1,209	1,265	1,320	1,382
Supplementary medical insurance (SMI) administrative expenses	1,765	1,546	1,541	1,591	1,651	1,716	1,786
Total, Discretionary	2,953	2,700	2,710	2,800	2,916	3,036	3,168
Mandatory:							
Medicare:							
Hospital insurance (HI)	126,495	136,317	147,473	159,482	171,999	185,579	199,625
Supplementary medical insurance (SMI)	67,181	74,941	82,475	91,145	100,047	109,702	120,621
Medicare premiums and collections	-22,404	-19,702	-21,307	-22,416	-23,286	-24,192	-25,181
Total, Mandatory	171,272	191,556	208,641	228,211	248,760	271,089	295,065
Total, Medicare	174,225	194,256	211,351	231,011	251,676	274,125	298,233
600 Income security:							
Discretionary:							
General retirement and disability insurance:							
Railroad retirement	312	300	307	314	321	327	335
Pension Benefit Guaranty Corporation	11	10	10	10	11	11	12
Pension and Welfare Benefits Administration and other	64	82	81	83	86	89	92
Total, General retirement and disability insurance	387	392	398	407	418	427	439
Federal employee retirement and disability:							
Civilian retirement and disability program administrative expenses	81	92	97	93	96	99	103
Armed forces retirement home	56	61	58	60	63	64	67
Total, Federal employee retirement and disability	137	153	155	153	159	163	170
Unemployment compensation:							
Unemployment programs administrative expenses	2,315	2,361	2,634	2,855	2,960	3,071	3,151
Housing assistance:							
Subsidized, public, homeless and other HUD housing	26,094	28,354	28,745	29,234	29,674	30,432	31,262
Rural housing assistance	565	607	593	621	653	661	667
Other housing assistance	1	1	.....	.....	.....	.....	.....
Total, Housing assistance	26,660	28,962	29,338	29,855	30,327	31,093	31,929
Food and nutrition assistance:							
Special supplemental food program for women, infants, and children (WIC)	3,678	3,769	3,820	3,919	4,021	4,126	4,233
Other nutrition programs	508	548	517	542	558	574	591
Total, Food and nutrition assistance	4,186	4,317	4,337	4,461	4,579	4,700	4,824
Other income assistance:							
Refugee assistance	361	429	425	440	453	464	476
Low income home energy assistance	1,067	1,097	996	1,020	1,045	1,073	1,101
Child care and development block grant	933	959	956	959	976	1,000	1,026
Supplemental security income (SSI) administrative expenses	1,949	2,133	2,234	2,300	2,375	2,457	2,543
Total, Other income assistance	4,310	4,618	4,611	4,719	4,849	4,994	5,146
Total, Discretionary	37,995	40,803	41,473	42,450	43,292	44,448	45,659

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate						
		1997	1998	1999	2000	2001	2002	
Mandatory:								
General retirement and disability insurance:								
Railroad retirement	4,365	4,235	4,245	4,246	4,375	4,546	4,485	
Special benefits for disabled coal miners	1,216	1,181	1,118	1,073	1,028	982	937	
Pension Benefit Guaranty Corporation	-862	-1,320	-1,296	-1,284	-1,053	-1,041	-1,066	
Special workers' compensation expenses	128	143	144	150	159	166	174	
Total, General retirement and disability insurance	4,847	4,239	4,211	4,185	4,509	4,653	4,530	
Federal employee retirement and disability:								
Federal civilian employee retirement and disability	40,141	41,889	43,922	45,969	47,993	50,039	52,293	
Military retirement	28,831	30,105	31,251	32,389	33,477	34,512	35,537	
Federal employees workers' compensation (FECA)	61	118	130	199	289	282	359	
Federal employees life insurance fund	-1,077	-1,051	-1,201	-1,147	-1,128	-1,117	-1,095	
Total, Federal employee retirement and disability	67,956	71,061	74,102	77,410	80,631	83,716	87,094	
Unemployment compensation:								
Unemployment insurance programs	22,393	22,556	24,445	25,892	27,159	28,258	29,310	
Trade adjustment assistance	190	200	230	226	242	244	246	
Total, Unemployment compensation	22,583	22,756	24,675	26,118	27,401	28,502	29,556	
Housing assistance:								
Mandatory housing assistance programs	94	100	93	-4	-6	-6	-7	
Food and nutrition assistance:								
Food stamps (including Puerto Rico)	25,422	24,500	25,034	26,147	27,017	27,919	28,802	
State child nutrition programs	7,875	8,258	8,485	8,854	9,304	9,770	10,275	
Funds for strengthening markets, income, and supply (Sec.32)	450	467	416	417	417	417	417	
Total, Food and nutrition assistance	33,747	33,225	33,935	35,418	36,738	38,106	39,494	
Other income support:								
Supplemental security income (SSI)	24,125	26,563	25,500	26,793	29,717	26,454	29,722	
Family support payments	16,670	6,426	3,024	2,708	2,815	2,899	3,090	
Federal share of child support collections	-839	-1,032	-1,097	-1,106	-1,110	-1,110	-1,208	
Temporary assistance for needy families and related programs	12,388	16,682	17,500	17,266	17,232	16,997		
Child care entitlement to states	1,592	1,922	2,088	2,227	2,212	2,442		
Earned income tax credit (EITC)	19,159	21,163	21,983	22,864	23,818	24,634	25,518	
Other assistance	41	59	54	67	68	69		
SSI recoveries and receipts	-1,187	-1,324	-1,390	-1,452	-1,626	-1,474	-1,648	
Total, Other income support	58,767	66,010	66,748	69,458	73,178	70,915	74,982	
Total, Mandatory	187,994	197,391	203,764	212,585	222,451	225,886	235,649	
Total, Income security	225,989	238,194	245,237	255,035	265,743	270,334	281,308	
650 Social security:								
Discretionary:								
Social security:								
Old-age and survivors insurance (OASI) administrative expenses	1,588	2,114	2,144	2,261	2,339	2,373	2,456	
Disability insurance (DI) administrative expenses	1,033	1,360	1,470	1,491	1,539	1,580	1,633	
Office of the Inspector General—Social Security Adm.	4	7	6	7	14	14	14	
Total, Discretionary	2,625	3,481	3,620	3,759	3,892	3,967	4,103	
Mandatory:								
Social security:								
Old-age and survivors insurance (OASI)(Off-budget)	303,864	317,376	330,517	344,515	359,469	375,844	392,349	
Quinquennial OASI and DI adjustments	-332	.....	.....	.....	.....	-553	.....
Disability insurance (DI)(Off-budget)	43,517	46,846	50,418	54,107	58,266	62,672	67,337	

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Intragovernmental transactions	2	10	.....	.....	.....	.....	.....
Total, Mandatory	347,051	364,232	380,935	398,622	417,735	437,963	459,686
Total, Social security	349,676	367,713	384,555	402,381	421,627	441,930	463,789
700 Veterans benefits and services:							
Discretionary:							
Veterans education, training, and rehabilitation:							
Loan fund program account	2	2	2	1	1	1	1
Hospital and medical care for veterans:							
Medical care and hospital services	16,343	17,355	17,956	18,558	19,214	19,892	20,596
Construction of medical facilities	696	547	480	452	460	475	490
Total, Hospital and medical care for veterans	17,039	17,902	18,436	19,010	19,674	20,367	21,086
Veterans housing:							
Housing program loan subsidies	118	139	146	152	158	164	171
Other veterans benefits and services:							
Other general operating expenses	1,006	1,027	1,020	1,055	1,094	1,132	1,175
Total, Discretionary	18,165	19,070	19,604	20,218	20,927	21,664	22,433
Mandatory:							
Income security for veterans:							
Compensation	14,220	16,160	16,436	16,566	17,899	15,439	16,816
Proposed Legislation (non-PAYGO)			298	773	1,162	1,524	2,005
Subtotal, Compensation	14,220	16,160	16,734	17,339	19,061	16,963	18,821
Pensions	2,834	3,140	3,177	3,706	4,020	3,515	3,866
Burial benefits and miscellaneous assistance	114	117	119	121	124	127	130
National service life insurance trust fund	1,240	1,323	1,304	1,319	1,322	1,308	1,293
All other insurance programs	31	58	65	63	-15	-11	-9
Insurance program receipts	-238	-258	-218	-207	-193	-178	-163
Total, Income security for veterans	18,201	20,540	21,181	22,341	24,319	21,724	23,938
Veterans education, training, and rehabilitation:							
Readjustment benefits (GI Bill and related programs)	1,213	1,342	1,409	1,462	1,469	1,512	1,529
Post-Vietnam era education	27	80	33	21	16	10	9
All-volunteer force educational assistance trust fund	-128	-345	-224	-234	-235	-240	-234
Total, Veterans education, training, and rehabilitation	1,112	1,077	1,218	1,249	1,250	1,282	1,304
Hospital and medical care for veterans:							
Fees, charges and other mandatory medical care	-453	-416	-470	-311	-360	-408	-456
Veterans housing:							
Housing loan subsidies	94	-581	192	396	386	377	374
Housing loan liquidating account	-146	-75	-126	-90	-67	-49	-32
Total, Veterans housing	-52	-656	66	306	319	328	342
Other veterans programs:							
Other mandatory veterans programs	12	34	38	38	77	61	28
Total, Mandatory	18,820	20,579	22,033	23,623	25,605	22,987	25,156
Total, Veterans benefits and services	36,985	39,649	41,637	43,841	46,532	44,651	47,589
750 Administration of justice:							
Discretionary:							
Federal law enforcement activities:							
Criminal investigations (DEA, FBI, FinCEN, ICDE)	3,263	3,503	3,834	4,349	4,451	4,586	4,722
Alcohol, tobacco, and firearms investigations (ATF)	396	456	482	502	520	539	559

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Border enforcement activities (Customs and INS)	2,869	3,729	3,831	4,051	4,200	4,348	4,495
Equal Employment Opportunity Commission	225	256	245	252	259	265	272
Other law enforcement activities	1,044	1,149	1,221	1,298	1,343	1,390	1,441
Total, Federal law enforcement activities	7,797	9,093	9,613	10,452	10,773	11,128	11,489
Federal litigative and judicial activities:							
Civil and criminal prosecution and representation	2,222	2,292	2,424	2,558	2,615	2,697	2,790
Representation of indigents in civil cases	282	257	289	297	304	312	320
Federal judicial and other litigative activities	2,927	3,123	3,101	3,265	3,379	3,495	3,618
Total, Federal litigative and judicial activities	5,431	5,672	5,814	6,120	6,298	6,504	6,728
Correctional activities:							
Discretionary programs	3,082	3,151	3,262	3,739	3,818	3,839	3,897
Criminal justice assistance:							
Discretionary programs	1,274	2,101	4,314	5,510	4,722	4,441	4,961
Total, Discretionary	17,584	20,017	23,003	25,821	25,611	25,912	27,075
Mandatory:							
Federal law enforcement activities:							
Assets forfeiture fund	390	379	352	402	399	399	399
Border enforcement activities (Customs and INS)	1,108	1,392	1,476	1,484	1,536	1,590	1,646
Customs and INS fees	-2,161	-2,261	-2,319	-2,390	-2,476	-2,542	-2,622
Other mandatory law enforcement programs	278	296	294	294	301	304	307
Total, Federal law enforcement activities	-385	-194	-197	-210	-240	-249	-270
Federal litigative and judicial activities:							
Mandatory programs	246	623	479	445	452	460	471
Correctional activities:							
Mandatory programs	-69	-47	-31	-26	-26	-26	-27
Criminal justice assistance:							
Mandatory programs	172	385	315	330	214	219	226
Total, Mandatory	-36	767	566	539	400	404	400
Total, Administration of justice	17,548	20,784	23,569	26,360	26,011	26,316	27,475
800 General government:							
Discretionary:							
Legislative functions:							
Legislative branch discretionary programs	1,873	1,938	1,947	2,014	2,083	2,158	2,231
Executive direction and management:							
Drug control programs	73	118	108	112	114	117	120
Executive Office of the President	178	179	187	191	195	202	211
Presidential transition and former Presidents	2	2	2	2	2	2	2
Total, Executive direction and management	253	299	297	305	311	321	333
Central fiscal operations:							
Tax administration	7,183	7,133	7,347	7,584	7,842	8,130	8,429
Other fiscal operations	488	531	544	594	621	643	675
Total, Central fiscal operations	7,671	7,664	7,891	8,178	8,463	8,773	9,104
General property and records management:							
Real property activities	390	701	622	581	740	690	612
Records management	198	200	217	225	229	236	242
Other general and records management	281	197	193	202	181	173	180
Total, General property and records management	869	1,098	1,032	1,008	1,150	1,099	1,034

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
 (in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Central personnel management:							
Discretionary central personnel management programs	103	153	154	162	167	173	180
General purpose fiscal assistance:							
Payments and loans to the District of Columbia	712	719	738	757	777	797	817
Payments to States and counties from Federal land management activities	11	11	11	12	12	12	13
Payments in lieu of taxes	113	114	117	120	123	126	130
Other		2	2	1	1	1	1
Total, General purpose fiscal assistance	836	846	868	890	913	936	961
Other general government:							
Discretionary programs	158	177	171	177	177	177	183
Total, Discretionary	11,763	12,175	12,360	12,734	13,264	13,637	14,026
Mandatory:							
Legislative functions:							
Congressional members compensation and other	92	94	101	94	96	96	95
Executive direction and management:							
Mandatory programs	-1						
Central fiscal operations:							
Mandatory programs	-212	-121	-182	-184	-186	-188	-189
General property and records management:							
Mandatory programs	-26	17	13	12	-3	-3	-5
Offsetting receipts	-23	-21	-21	-20	-18	-18	-18
Total, General property and records management	-49	-4	-8	-8	-21	-21	-23
General purpose fiscal assistance:							
Payments and loans to the District of Columbia	-12	-12	-12	-12	-12	-15	
Payments to States and counties	737	811	840	778	799	821	844
Payments to territories and Puerto Rico	110	123	127	130	134	138	143
Tax revenues for Puerto Rico (Treasury, BATF)	221	230	230	230	230	230	230
Other general purpose fiscal assistance	89	92	94	96	98	100	102
Total, General purpose fiscal assistance	1,145	1,244	1,279	1,222	1,249	1,274	1,319
Other general government:							
Territories	194	177	192	215	217	184	169
Treasury claims	509	750	635	635	610	610	610
Presidential election campaign fund	209	3		26	233	7	
Other mandatory programs	-64	-25	-46	-55	-72	-52	-66
Total, Other general government	848	905	781	821	988	749	713
Deductions for offsetting receipts:							
Offsetting receipts	-1,694	-1,184	-1,184	-1,184	-1,184	-1,184	-1,184
Total, Mandatory	129	934	787	761	942	726	731
Total, General government	11,892	13,109	13,147	13,495	14,206	14,363	14,757
900 Net interest:							
Mandatory:							
Interest on the public debt:							
Interest on the public debt	343,955	356,717	365,230	370,899	371,867	374,080	375,930
Interest received by on-budget trust funds:							
Civil service retirement and disability fund	-28,530	-30,727	-32,023	-32,942	-33,347	-33,887	-34,507
Military retirement	-11,501	-11,600	-11,800	-12,000	-12,300	-12,500	-12,700
Medicare	-11,777	-11,389	-10,314	-8,654	-6,405	-3,661	-1,562

Table 16-11. CURRENT SERVICES OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other on-budget trust funds	-9,061	-9,019	-8,726	-8,987	-9,149	-9,447	-9,730
Total, Interest received by on-budget trust funds	-60,869	-62,735	-62,863	-62,583	-61,201	-59,495	-58,499
Interest received by off-budget trust funds:							
Interest received by social security trust funds	-36,507	-41,238	-45,199	-49,228	-53,181	-57,272	-61,554
Other interest:							
Interest on loans to Federal Financing Bank	-6,458	-4,351	-3,958	-3,503	-3,121	-2,779	-2,425
Interest on refunds of tax collections	2,172	2,644	2,753	2,855	2,991	3,143	3,295
Payment to the Resolution Funding Corporation	2,328	2,328	2,328	2,328	2,328	2,328	2,328
Interest paid to loan guarantee financing accounts	2,350	2,438	2,504	2,563	2,623	2,688	2,767
Interest received from direct loan financing accounts	-3,031	-4,391	-5,732	-6,982	-8,217	-9,477	-10,747
Interest on deposits in tax and loan accounts	-757	-736	-750	-750	-750	-750	-750
Interest received from Outer Continental Shelf escrow account, Interior	-1		-1,142				
All other interest	-2,092	-3,083	-3,232	-3,158	-3,142	-3,115	-3,175
Total, Other interest	-5,489	-5,151	-7,229	-6,647	-7,288	-7,962	-8,707
Total, Mandatory	241,090	247,593	249,939	252,441	250,197	249,351	247,170
Total, Net interest	241,090	247,593	249,939	252,441	250,197	249,351	247,170
950 Undistributed offsetting receipts:							
Mandatory:							
Employer share, employee retirement (on-budget):							
Contributions to military retirement fund	-11,174	-11,180	-10,544	-10,566	-10,730	-10,850	-11,078
Postal Service contributions to Civil Service Retirement and Disability Fund	-5,712	-5,916	-6,103	-6,065	-6,280	-6,488	-6,733
Other contributions to civil and foreign service retirement and disability fund	-7,991	-8,303	-8,971	-9,348	-9,783	-10,304	-10,879
Contributions to HI trust fund	-2,382	-2,470	-2,625	-2,777	-2,942	-3,072	-3,259
Total, Employer share, employee retirement (on-budget)	-27,259	-27,869	-28,243	-28,756	-29,735	-30,714	-31,949
Employer share, employee retirement (off-budget):							
Contributions to social security trust funds	-6,278	-6,505	-7,028	-7,633	-8,356	-8,942	-9,781
Rents and royalties on the Outer Continental Shelf:							
OCS Receipts	-3,741	-4,152	-4,375	-4,036	-3,885	-4,050	-4,254
Sale of major assets:							
Proceeds from Sale of U.S. Enrichment Corporation			-1,800				
Privatization of Elk Hills			-2,415				
Proceeds from sale of Power Marketing Administrations			-85				
Total, Sale of major assets			-4,300				
Other undistributed offsetting receipts:							
Spectrum Auction	-342	-7,961	-9,359	-1,304	-264	-132	
Total, Mandatory	-37,620	-46,487	-53,305	-41,729	-42,240	-43,838	-45,984
Total, Undistributed offsetting receipts	-37,620	-46,487	-53,305	-41,729	-42,240	-43,838	-45,984
Total	1,560,330	1,631,489	1,693,378	1,784,756	1,858,585	1,922,289	2,002,309
On-budget	(1,259,872)	(1,316,487)	(1,364,613)	(1,446,501)	(1,507,340)	(1,557,060)	(1,621,127)
Off-budget	(300,458)	(315,002)	(328,765)	(338,255)	(351,245)	(365,229)	(381,182)